

Report from the Particle Physics Project Prioritization Panel (P5)

Hitoshi Murayama & Karsten Heeger
on behalf of the P5 panel

HEPAP Meeting, December 7, 2023



U.S. DEPARTMENT OF
ENERGY

Office of
Science



National
Science
Foundation

P5 Panel

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Sarah Demers (Yale)

Cameron Geddes (LBNL)

Yuri Gershtein (Rutgers)

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Jelena Maricic (Hawaii)

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Tor Raubenheimer (SLAC/Stanford)

Mayly Sanchez (Florida State)

Richard Schnee (South Dakota School of Mines & Technology)

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Seon-Hee Seo ([IBS Center for Underground Physics](#) until Sep, Fermilab since Sep)

Jesse Thaler (MIT)

Christos Touramanis ([Liverpool](#))

Abigail Viereggs (Chicago)

Amanda Weinstein (Iowa State)

Lindley Winslow (MIT)

Tien-Tien Yu (Oregon)

Robert Zwaska (Fermilab)

Blue: international members



P5 Panel

Great panel!



P5 Timetable and Process

Charge issued on Nov 2, 2022

Panel formed by the end of January 2023

Information Gathering and Community Engagement

Snowmass Report

Open Town Halls

LBNL: February 22, 23, 2023 (513 registrants)

Fermilab/Argonne: March 21-23, 2023 (797 registrants) overlapped with EPP2024

Brookhaven: April 12-13, 2023 (666 registrants)

SLAC: May 3-4, 2023 (512 registrants)

Included invited talks and contributed short remarks (x3 oversubscription),
talks on international programs

Virtual Town Halls

UT Austin: June 5, 2023 (159 registrants), exclusive session for early career

Virginia Tech, June 27, 2023 (119 registrants)

All town halls offered live captioning and ASL



P5 Timetable and Process

Community Engagement and Information

DPF session on P5 - Apr 15, 2023

Early Career Network Workshop, - Jun 8-9, 2023

ACE Science Workshop - Jun 14-15, 2023

CEPC Workshop - Jul 6, 2023

ICFA - Jul 15, 2023

HEPAP - Aug 7, 2023

HEP-PI Meeting - Aug 15, 2023

CEPC Workshop - Oct 22, 2023

ICFA Seminar - Nov 30, 2023

DPF & DPB mailing list, Snowmass mailing list

Web site <http://usparticlephysics.org/p5>



P5 Timetable and Process

Deliberation Phase

Closed meetings

May 31-June 2, 2023 - Austin

June 21-23, 2023 - Gaithersburg

July 11-14, 2023 - Santa Monica

August 1-4, 2023 - Denver

Meetings by working groups with additional input from

Agencies

Asmeret Berhe, Harriet Kung (DOE)
many from DOE/HEP, NSF/PHY, NSF/AST
Jim Ulvestad (NSF/OPP)

Government

Cole Donovan (State, OSTP)

Community

International Benchmarking Panel
computing frontier
DPF leadership
previous P5 (Steve Ritz, Andy Lankford)
CoV reports (Ritchie Patterson, Dmitry Denisov)



P5 Timetable and Process

Writing Phase

Weekly zoom meetings

Preliminary recommendations to agencies in September

Briefing of agencies in November

Professional editor, graphic design artists

Peer Reviews

Received many invaluable comments.

The input and comments we received **did not change** the contents of the recommendations, but helped us improve the clarity and presentation of our report significantly. Thank you!

Final report

Presented to HEPAP on December 7-8, 2023

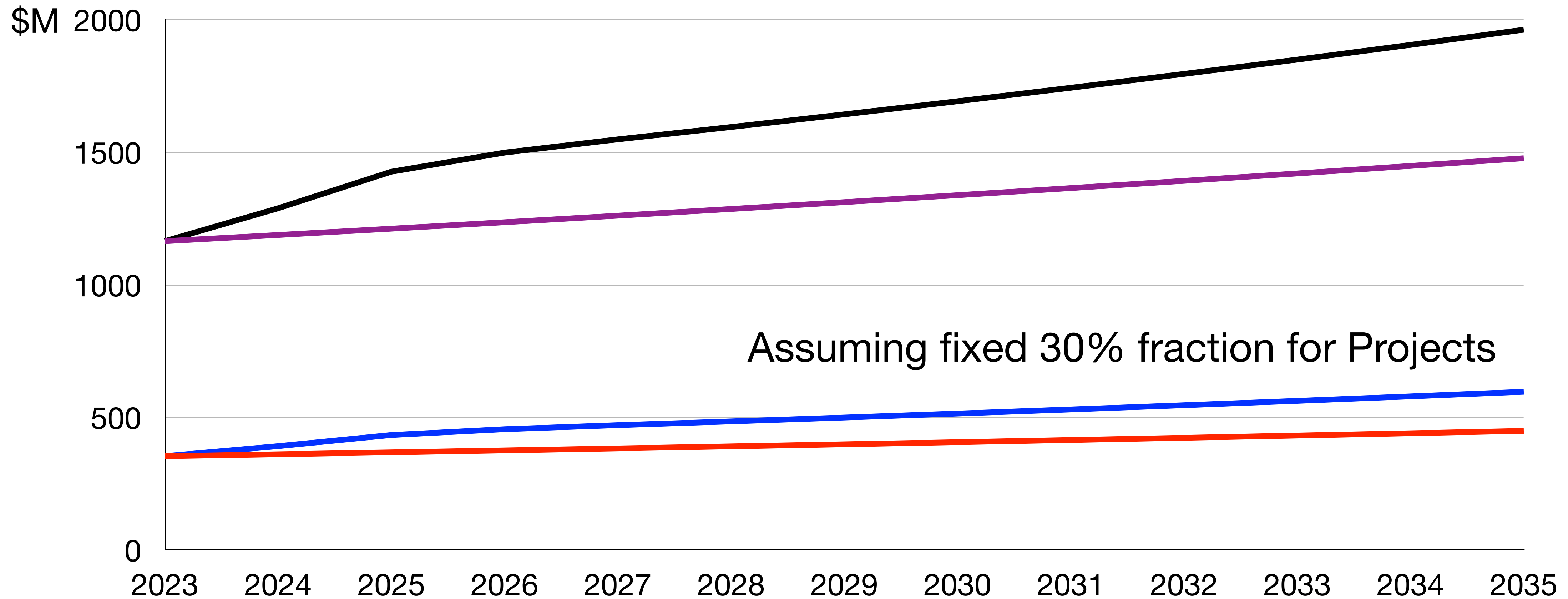
Community Discussion and Rollout

If accepted by HEPAP, townhall and community discussion of report

Budget Scenarios

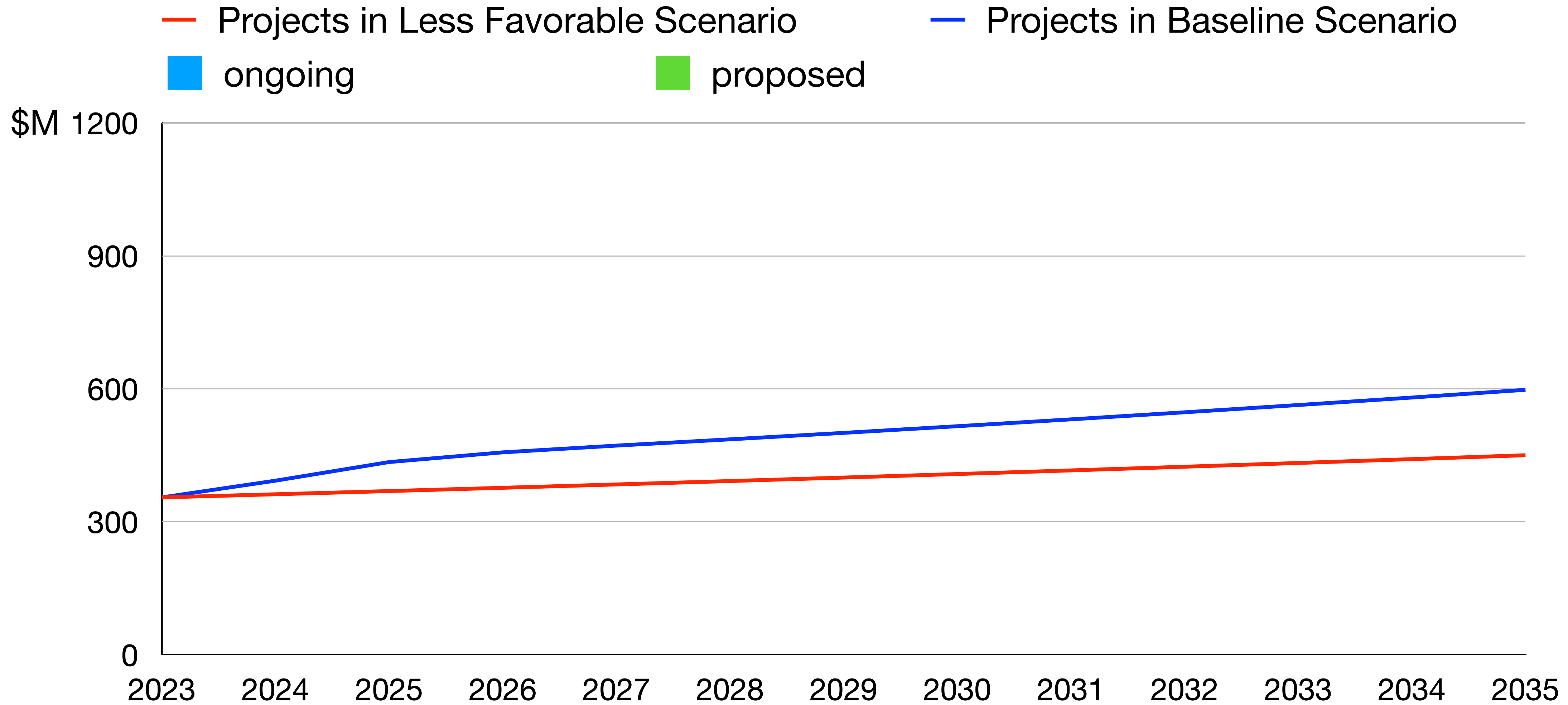


- Less Favorable Scenario
- Projects in Less Favorable Scenario
- Baseline
- Projects in Baseline Scenario



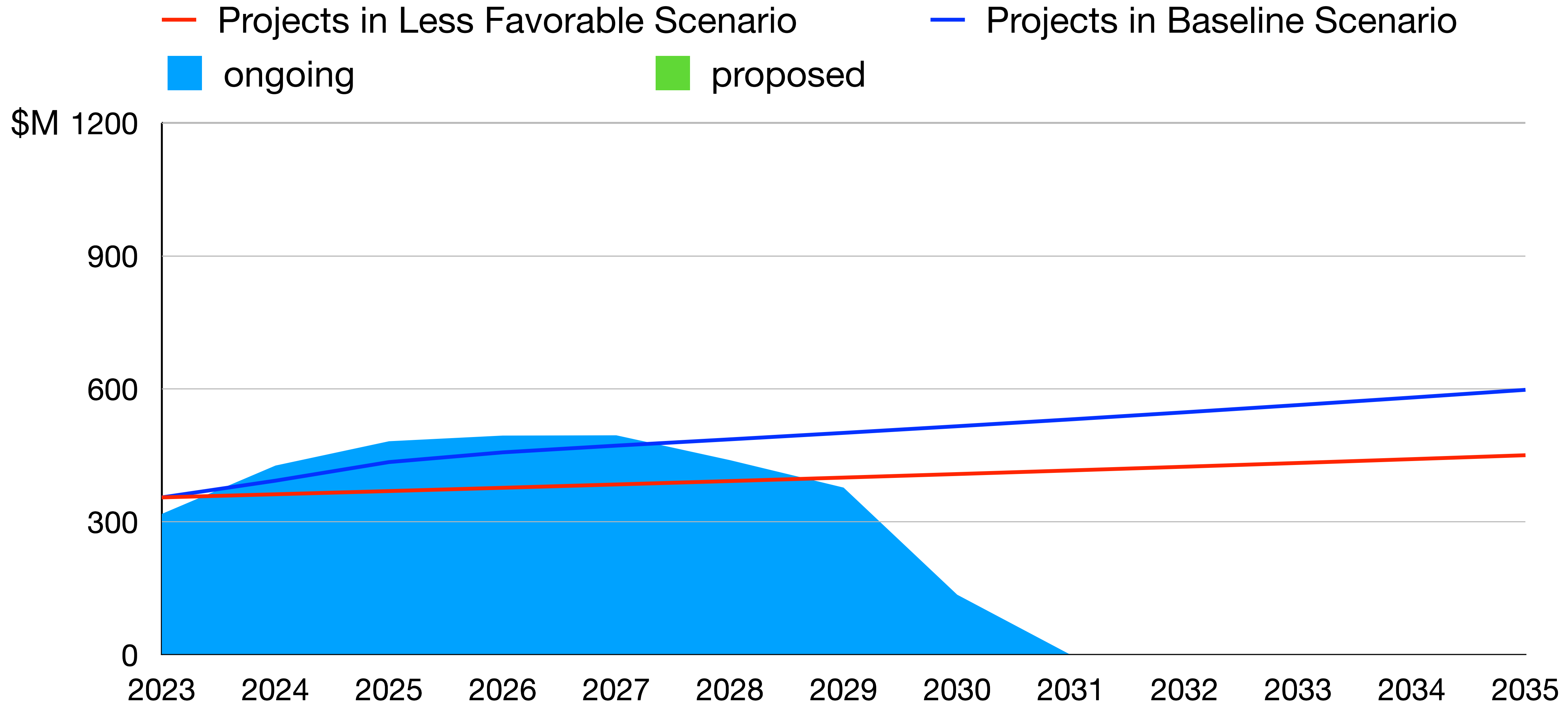
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Budget Scenarios and Projects



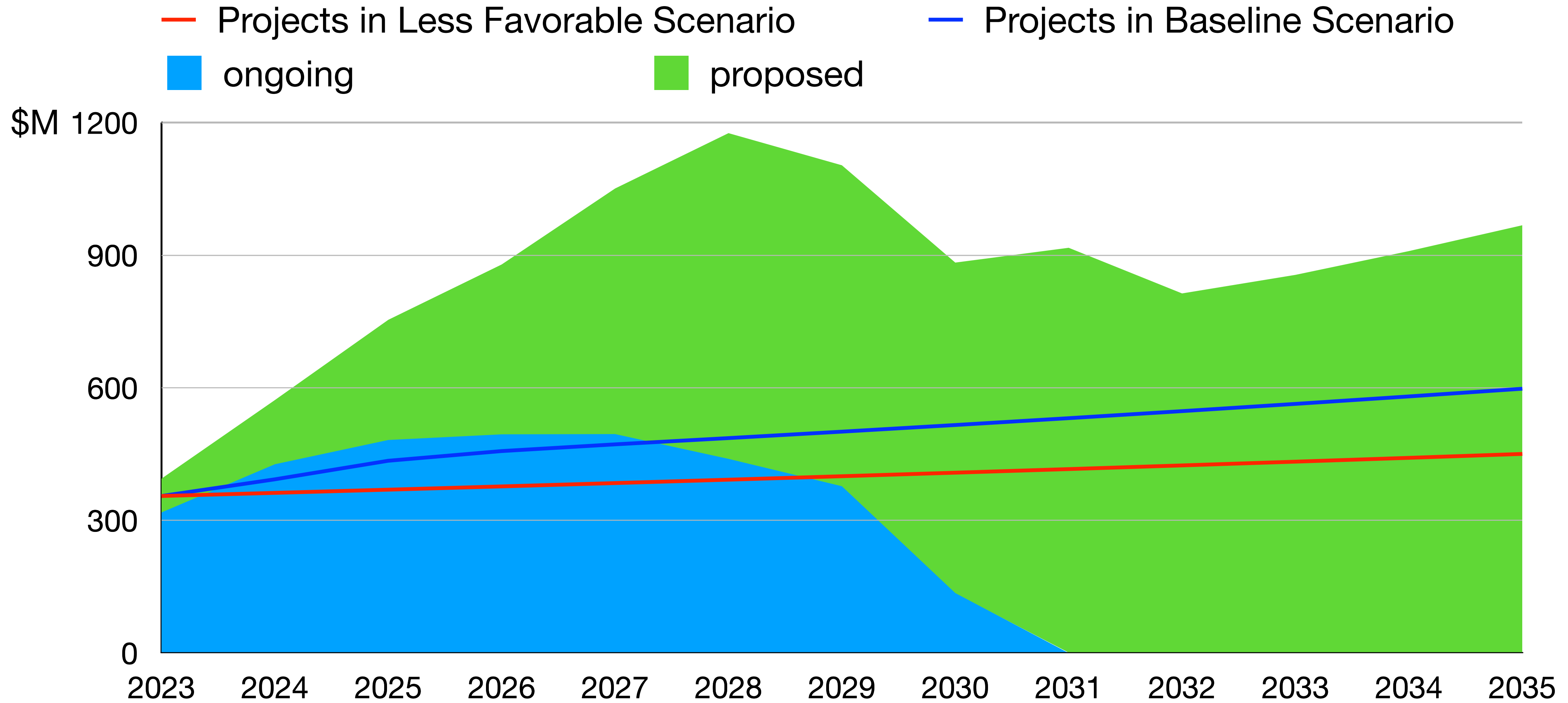
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Budget Scenarios and Projects



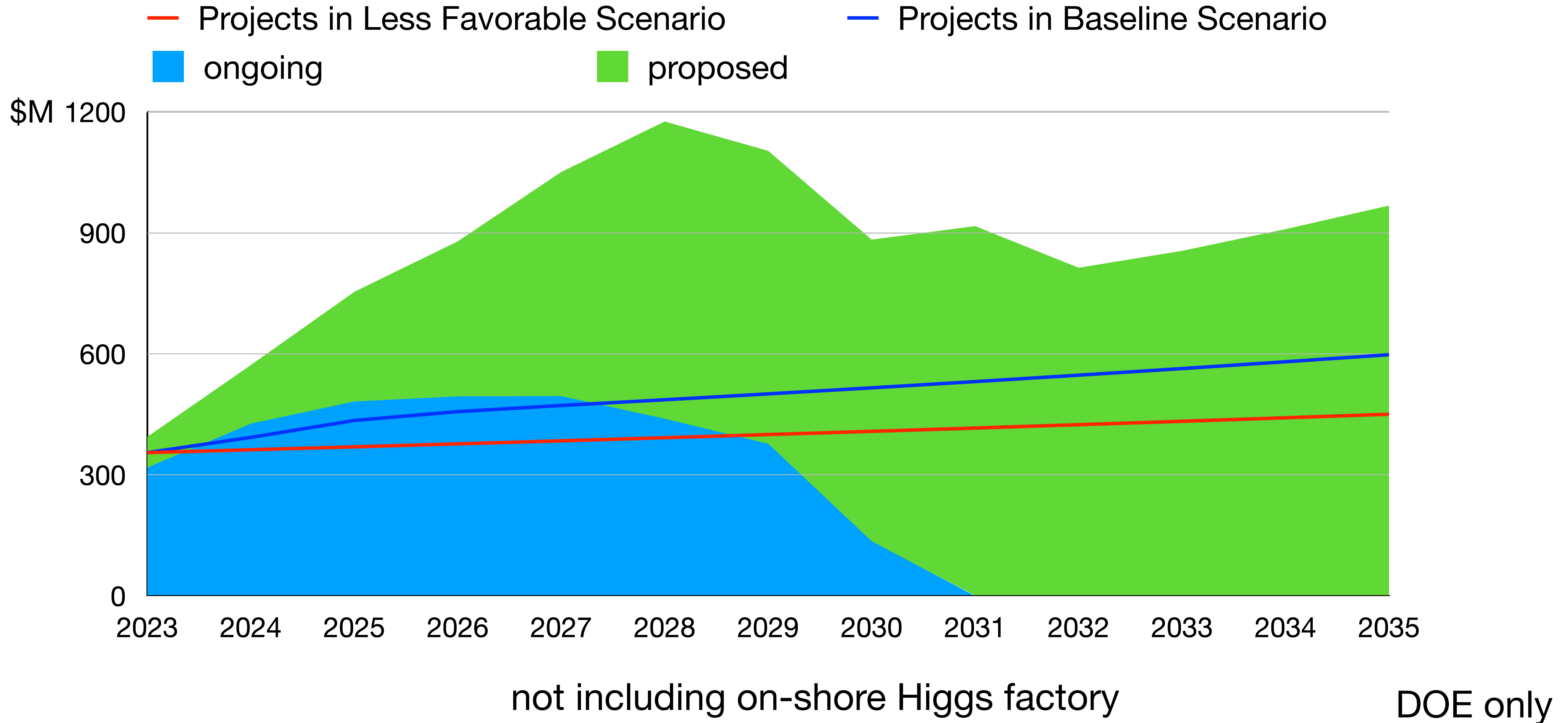
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Budget Scenarios and Projects



DOE only

Budget Scenarios and Projects





Subcommittee on Costs/Risks/Schedule

Critical to understand maturity of cost estimates and risks and schedule for prioritization of projects within budget scenarios

Lesson from previous P5 that some of the costs were off by a factor of $\sim\pi$

Subcommittee

- **Jay Marx (Caltech), Chair**
- Gil Gilchriese, Matthaeus Leitner (LBNL)
- Giorgio Apollinari, Doug Glenzinski (Fermilab)
- Norbert Holtkamp, Mark Reichanadter, Nadine Kurita (SLAC)
- Jon Kotcher, Sriniraj Rajagopalan (BNL)
- Allison Lung (JLab)
- Harry Weerts (Argonne)



Subcommittee on Costs/Risks/Schedule



Charge to P5 subcommittee (3/1/2023)

The cost/schedule/risk subcommittee to P5 is asked to obtain and clarify the cost/schedule/risk information from the proponents of high cost (>250M in FY23\$) HEP projects funded or being considered for funding by the DOE and/or NSF.

The subcommittee will not prepare its own estimates. The committee should assess this information at a high level, noting key assumptions, risks and cost and schedule uncertainties including the risk from non-DOE/NSF funding sources, international partners making in-kind contributions and collaborations and missing costly items, if any. The committee is also asked to comment on the operation costs for projects for during commissioning and when the resulting facilities are in steady-state operation.

This committee will provide P5 with the expert opinions on the uncertainty ranges for the projects that P5 needs to develop a strategy for the field within assumed budgetary constraints. The subcommittee will submit their preliminary report to P5 in early summer.

P5 received their report on June 30, 2023



Principles for Deliberation

Everything was on the table, nothing was off the table

- including ongoing projects

Everyone listened to each other with respect

- talked through all concerns avoiding preconceptions
- tried to optimize the overall particle physics portfolio, thinking beyond individual interest

Lots of difficult conversations

- necessary to understand issues
- long discussions really paid off

Decisions by consensus

- we never made decisions based on voting
- If 30 members can't agree, how can we expect support from thousands of physicists

Conflict of Interest (COI)

- Everyone recorded their COI, stated their COI during discussions
- If Col, can make factual statements but not express opinions during deliberations



Prioritization Principles

In the process of prioritization, we considered **scientific opportunities**, **budgetary realism**, and **a balanced portfolio** as major decision drivers.

Large projects (>\$250M)

- Paradigm-changing discovery potential
- World-leading
- Unique in the world

Medium projects (\$50–250M)

- Excellent discovery potential or development of major tools
- World-class
- Competitive

Small projects (<\$50M)

- Discovery potential, well-defined measurements, or outstanding technology development
- World-class
- Excellent training grounds



Prioritization Principles

Overall program should **enable US leadership in core areas of particle physics**

It should leverage **unique US facilities and capabilities**

Engage with **core national initiatives** to develop key technologies,

Develop a **skilled workforce** for the future that draws on US talent

Effective **engagement and leadership in international endeavors** were also considerations

We also **considered the uncertainties in the costs, risks, and schedule** as part of our prioritization exercise. The prioritized project portfolios were chosen to **fit within a few percent of the budget scenarios** and to ensure a reasonable outlook for continuation into the second decade, even though that is beyond the purview of this panel.

Balance of program in terms of

- Size and time scale of projects
- On-shore vs off-shore
- Project vs Research
- Current vs future investment



ROBERT RAT

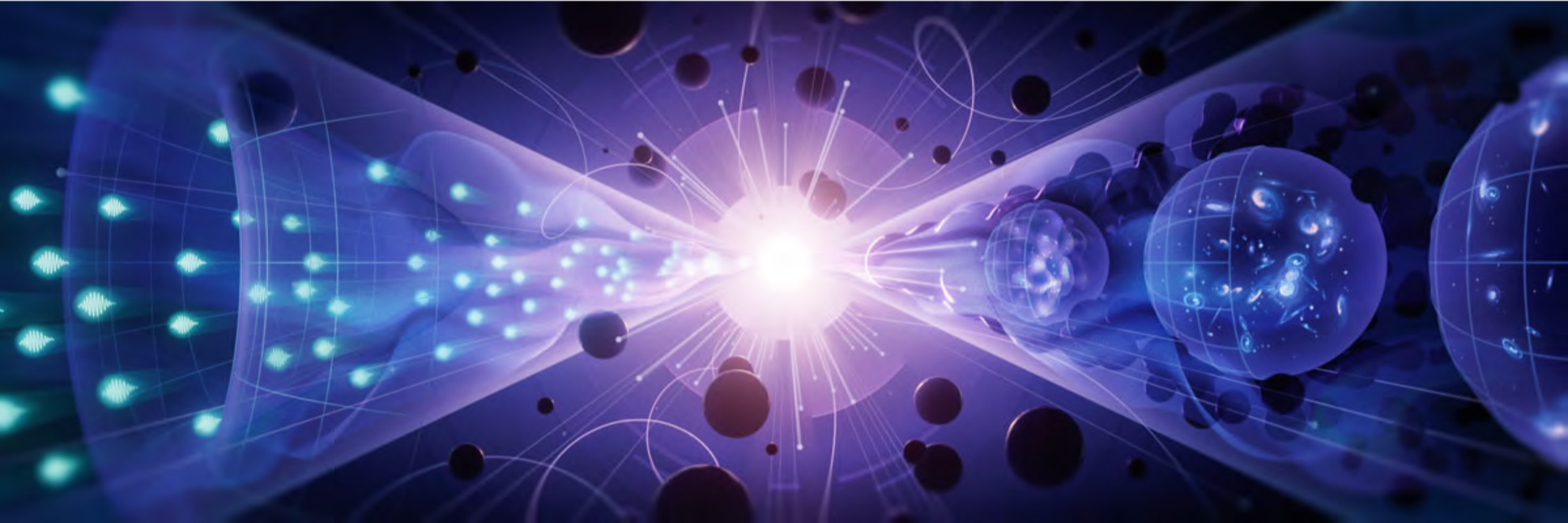
Fermilab

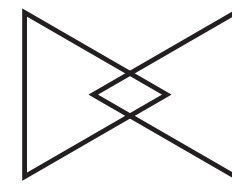
P5 town hall at FNAL



Pathways to Innovation and Discovery in Particle Physics

Report of the Particle Physics Project Prioritization Panel 2023



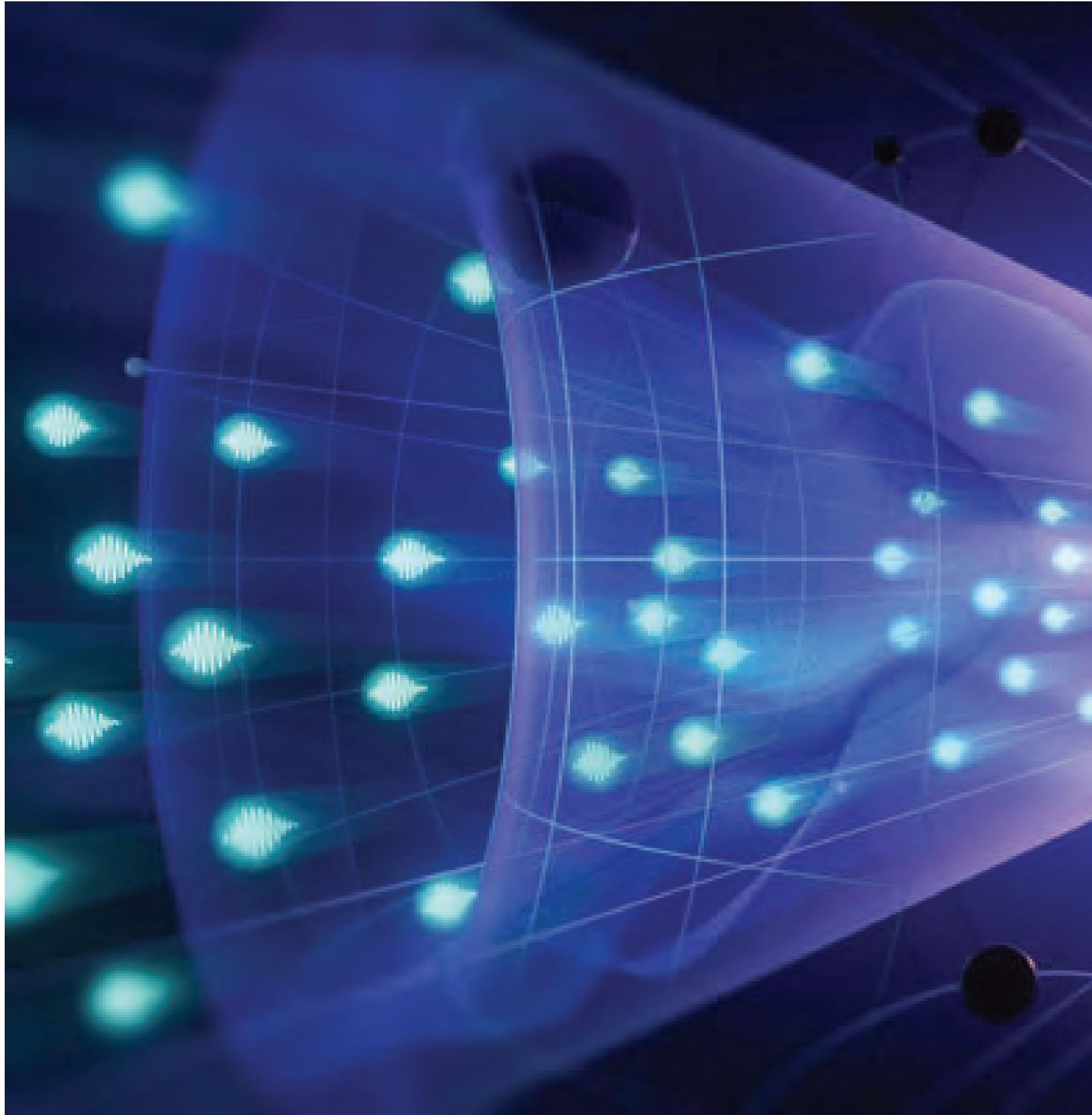


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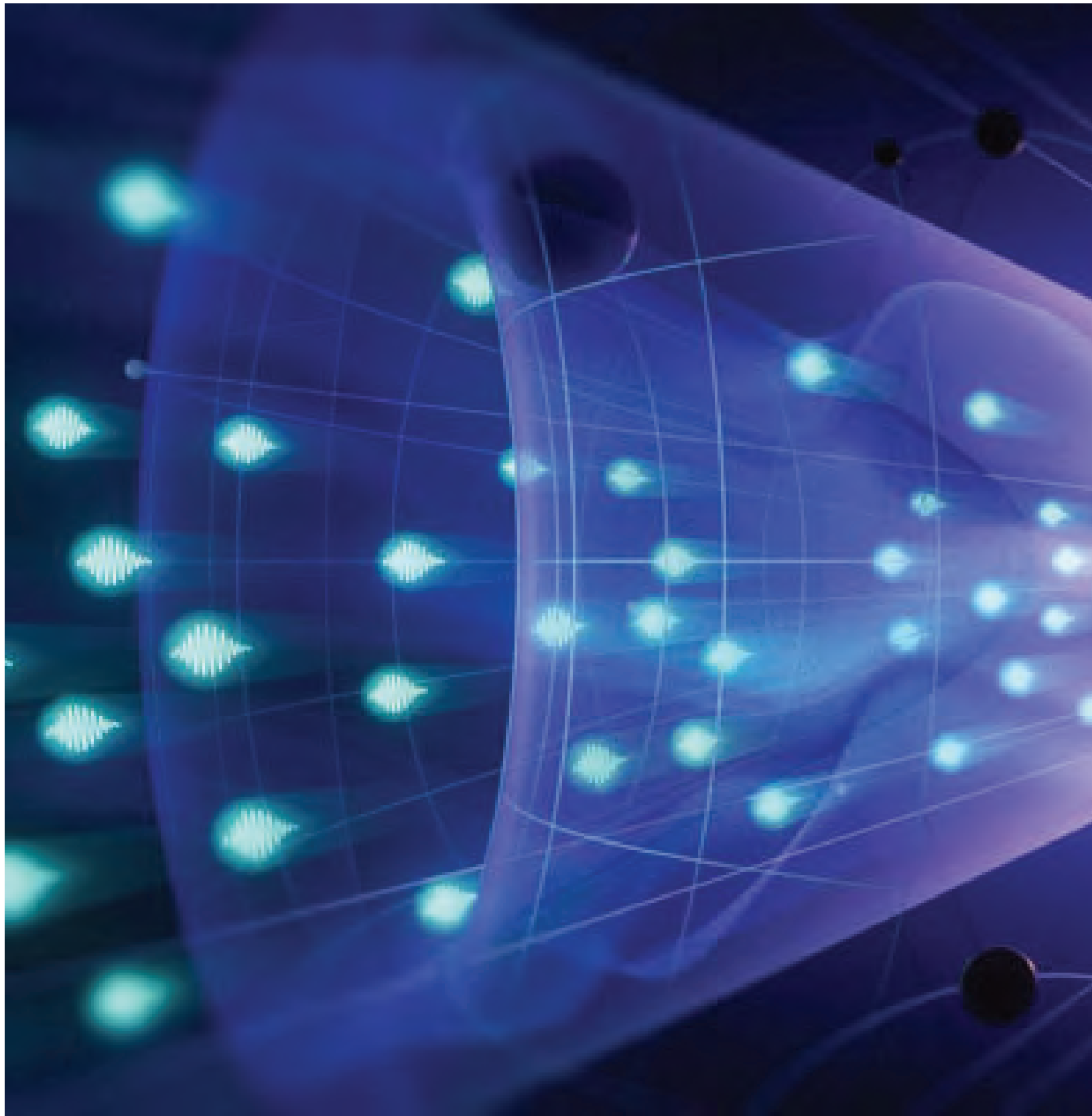
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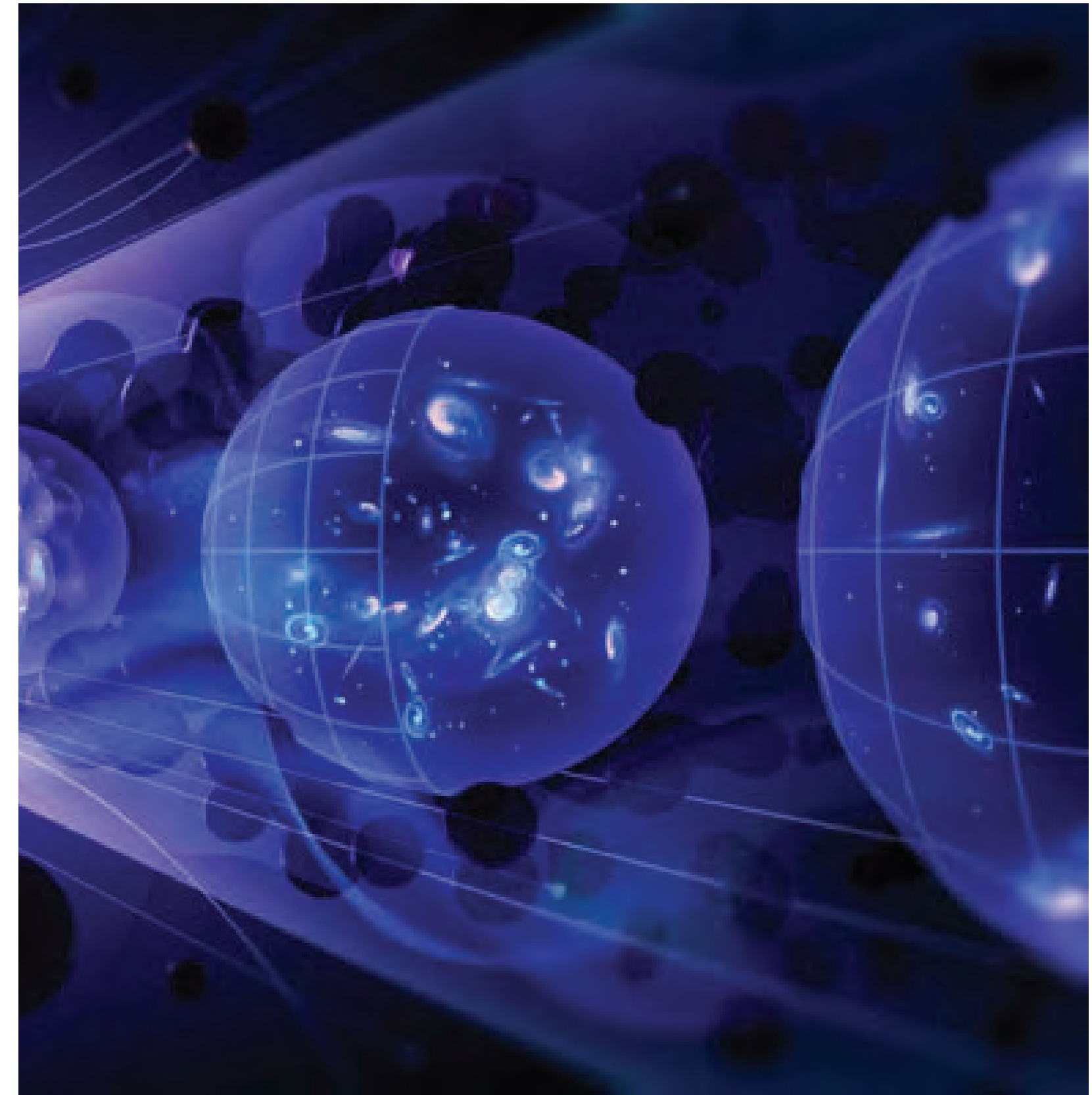
Science Themes
& Drivers



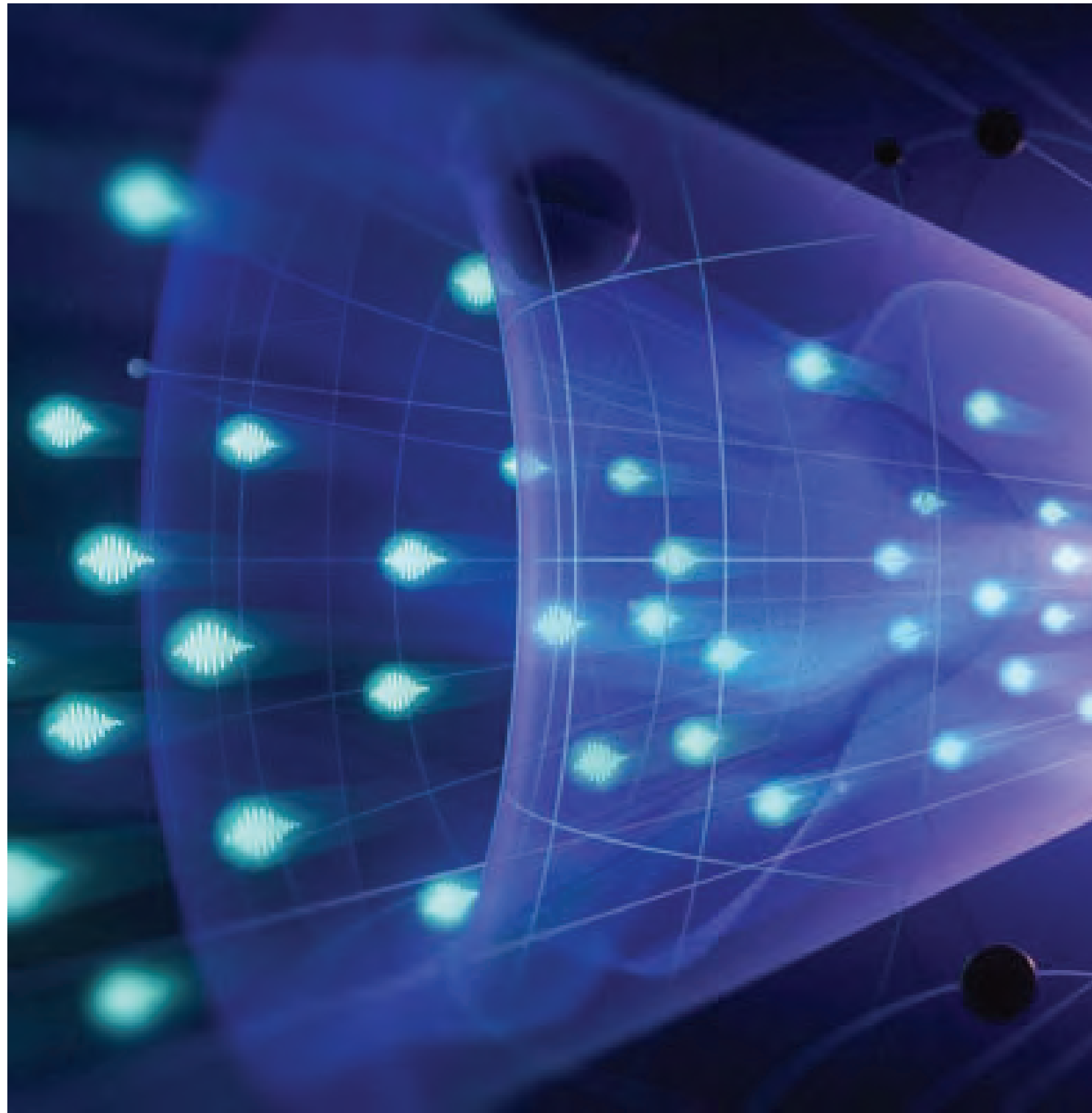
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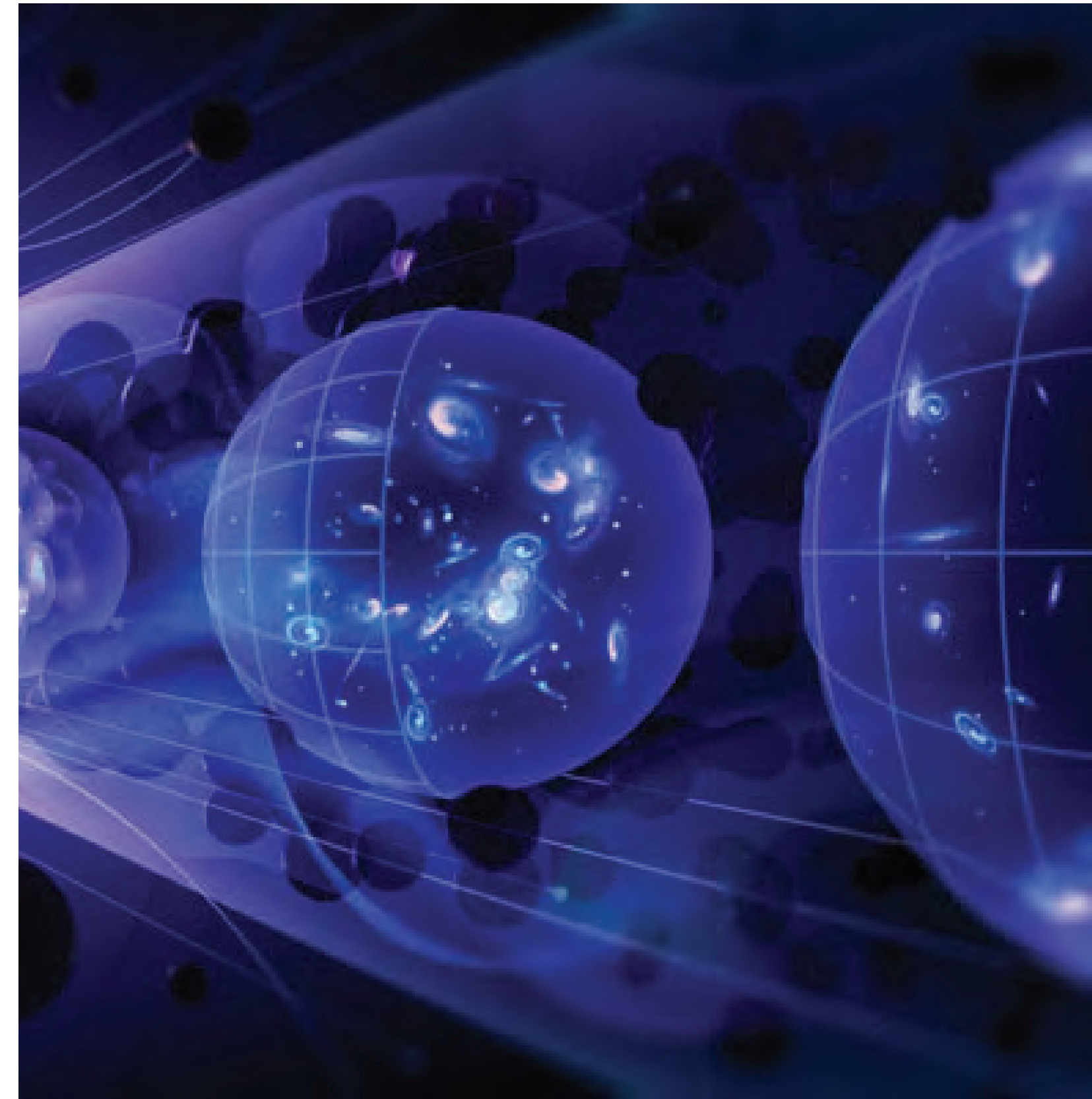
Illuminate
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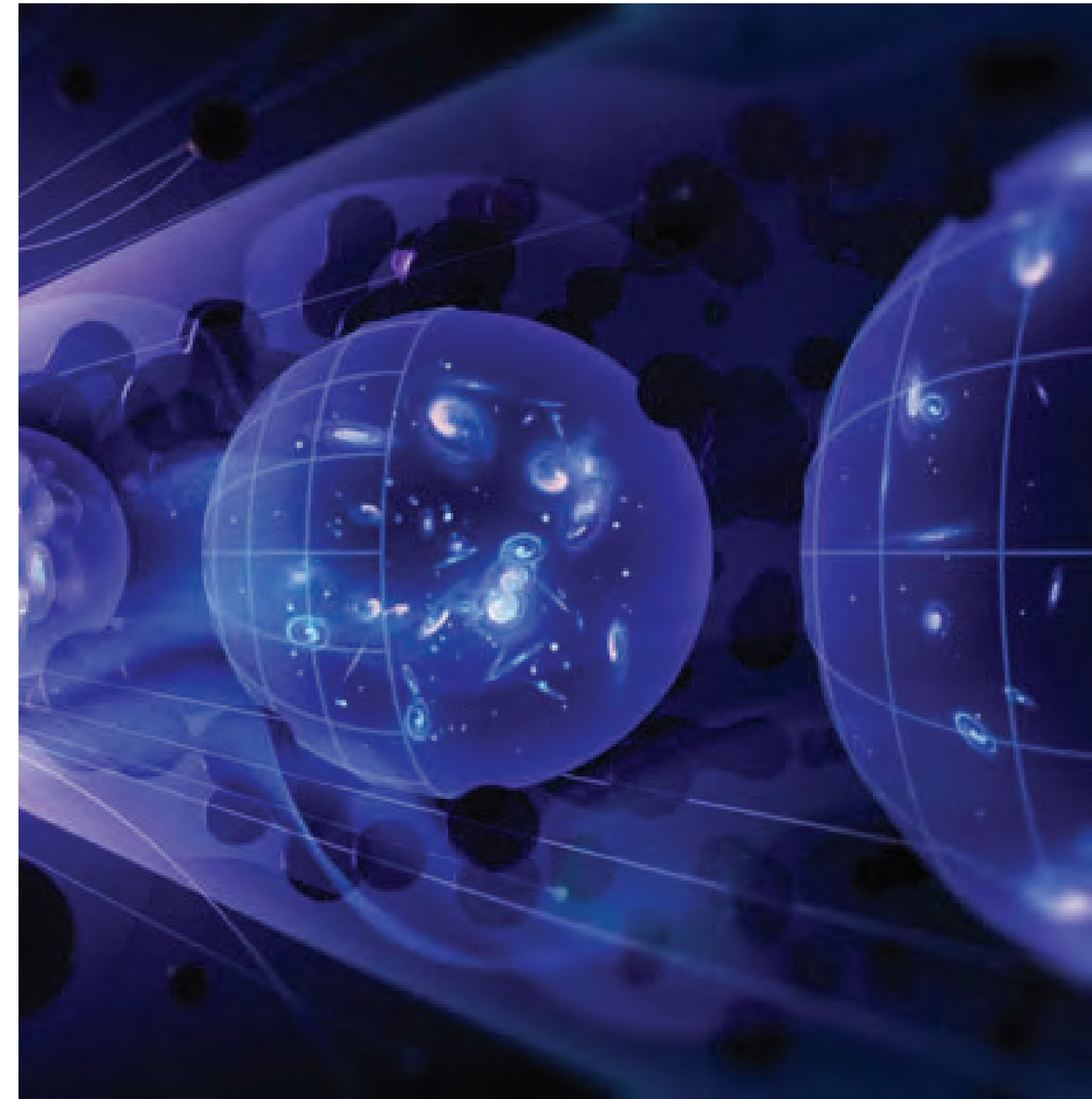
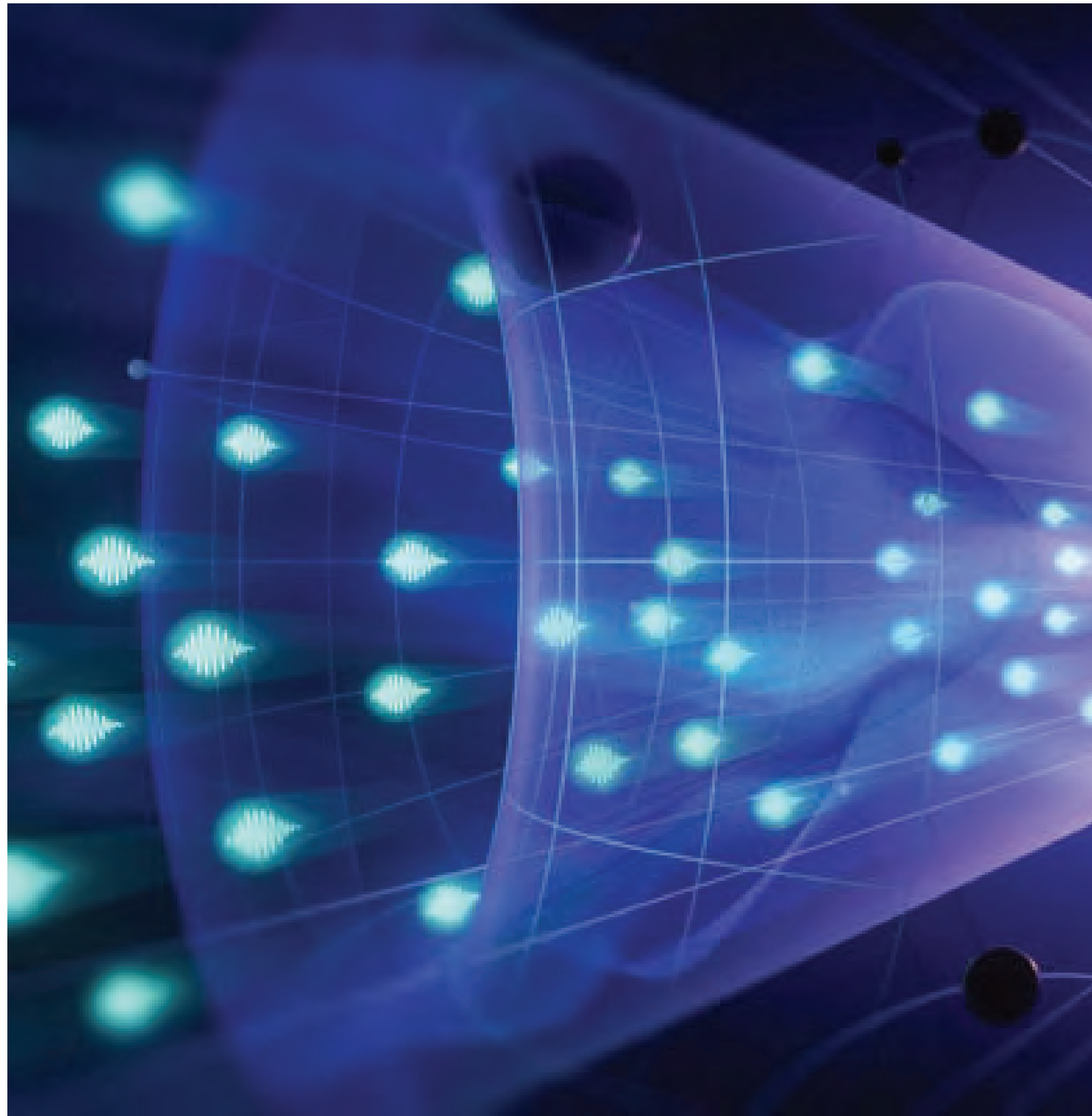


Explore
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Paradigms in
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Illuminate
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Explore the Quantum Universe

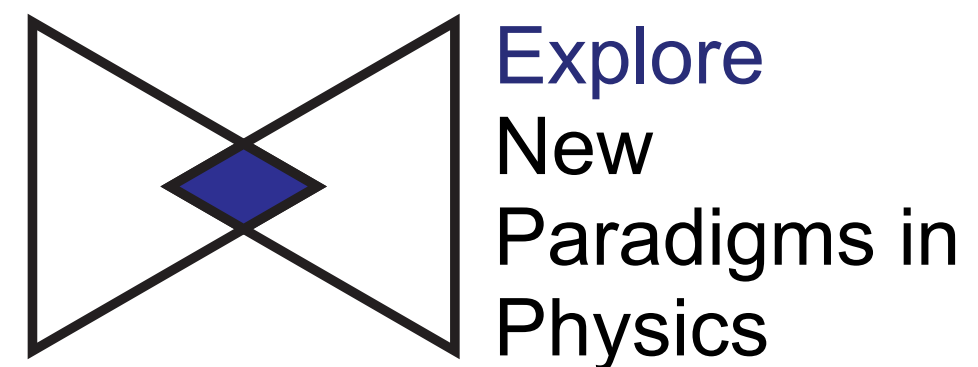
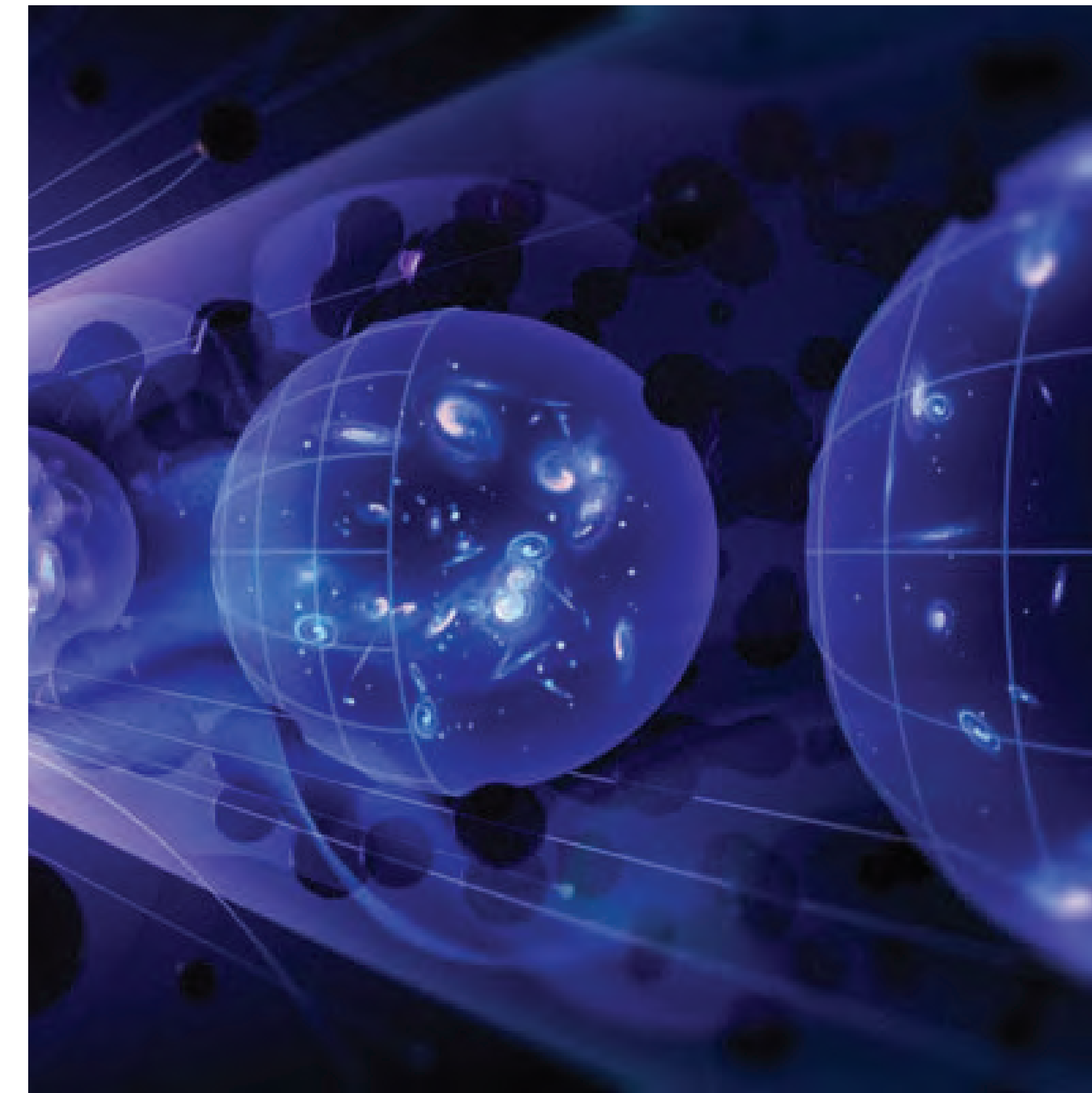
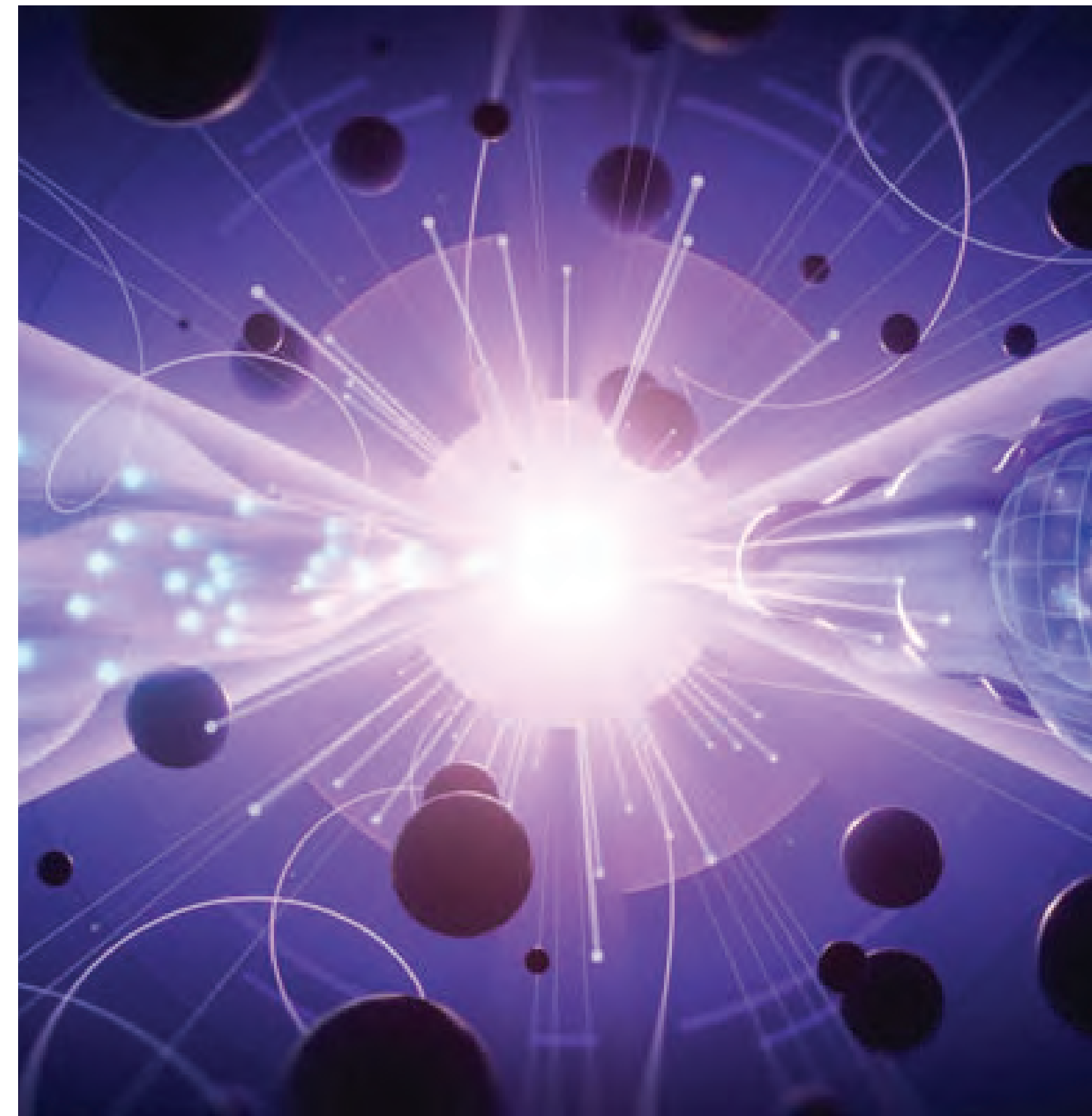
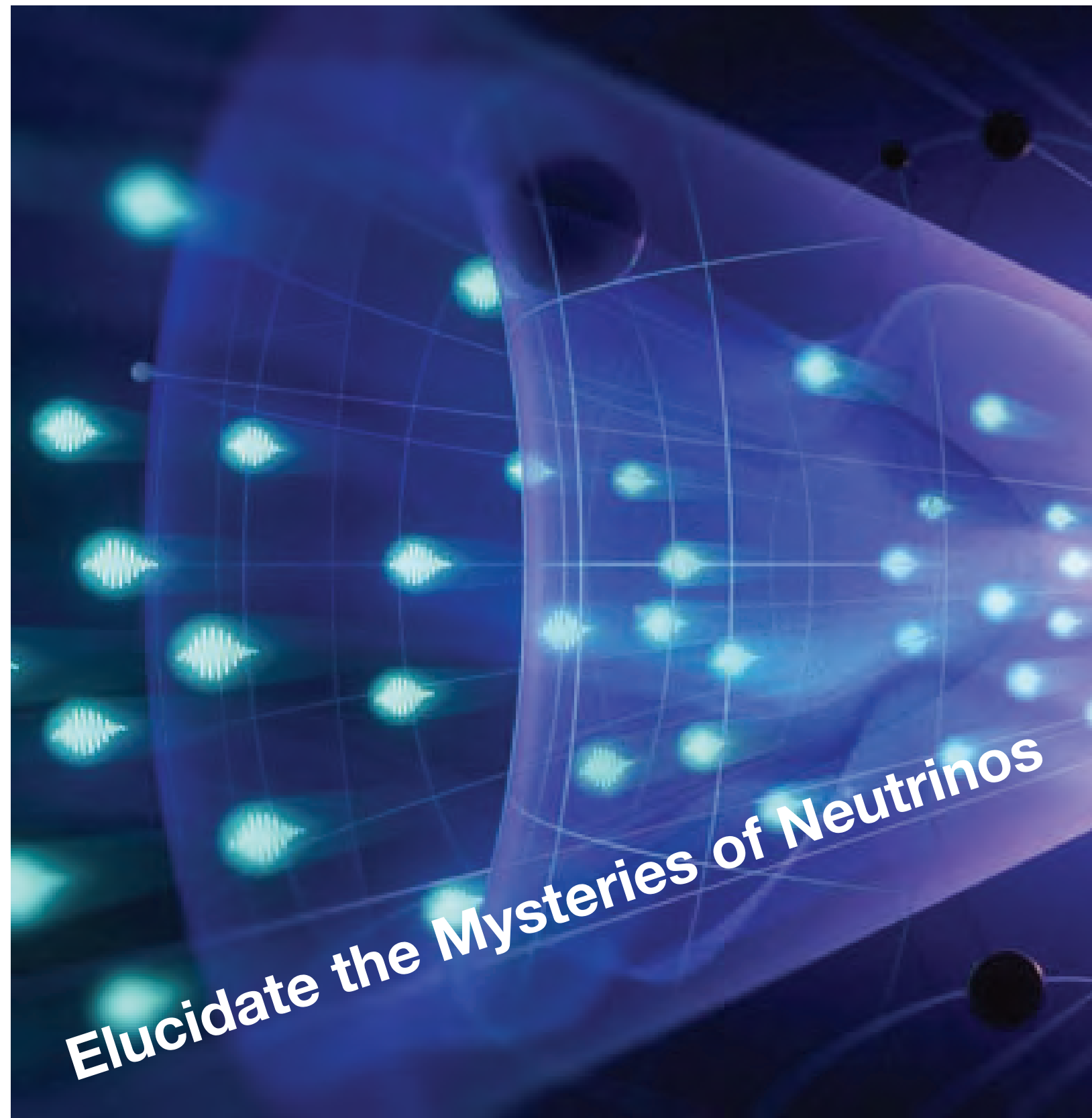


Decipher
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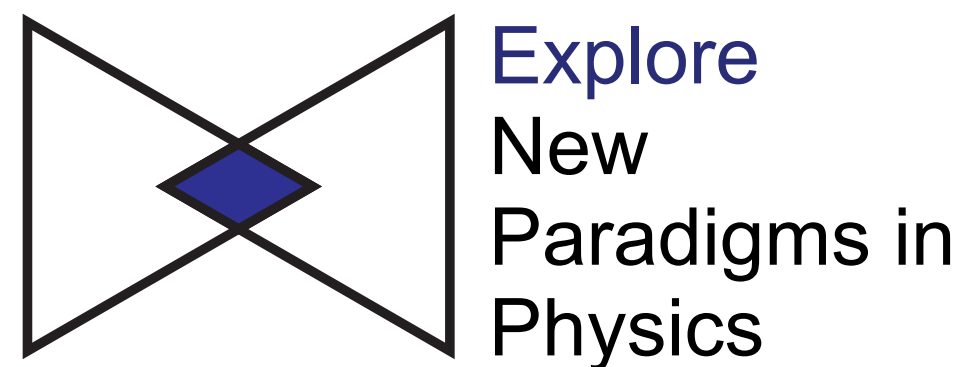
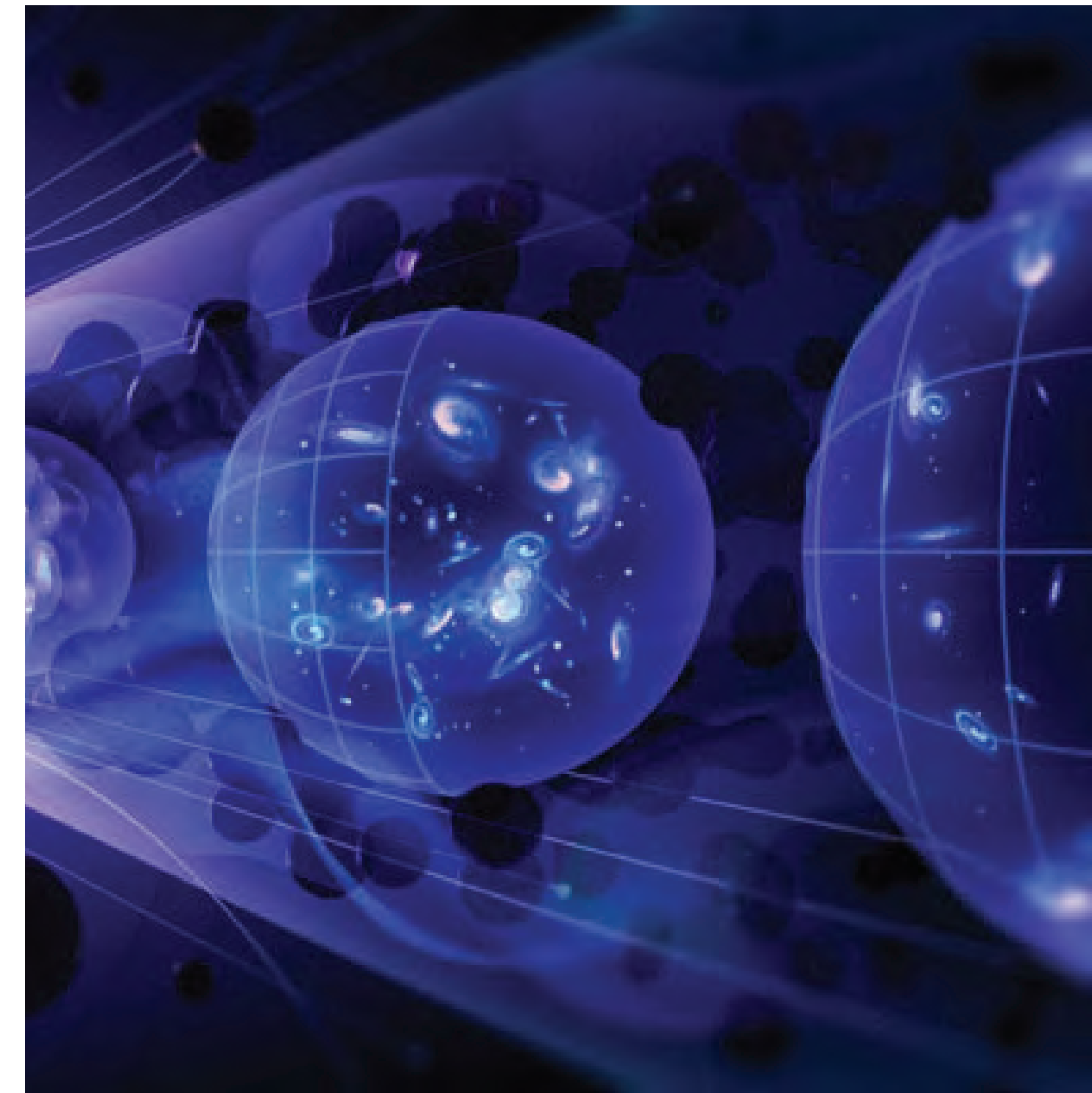
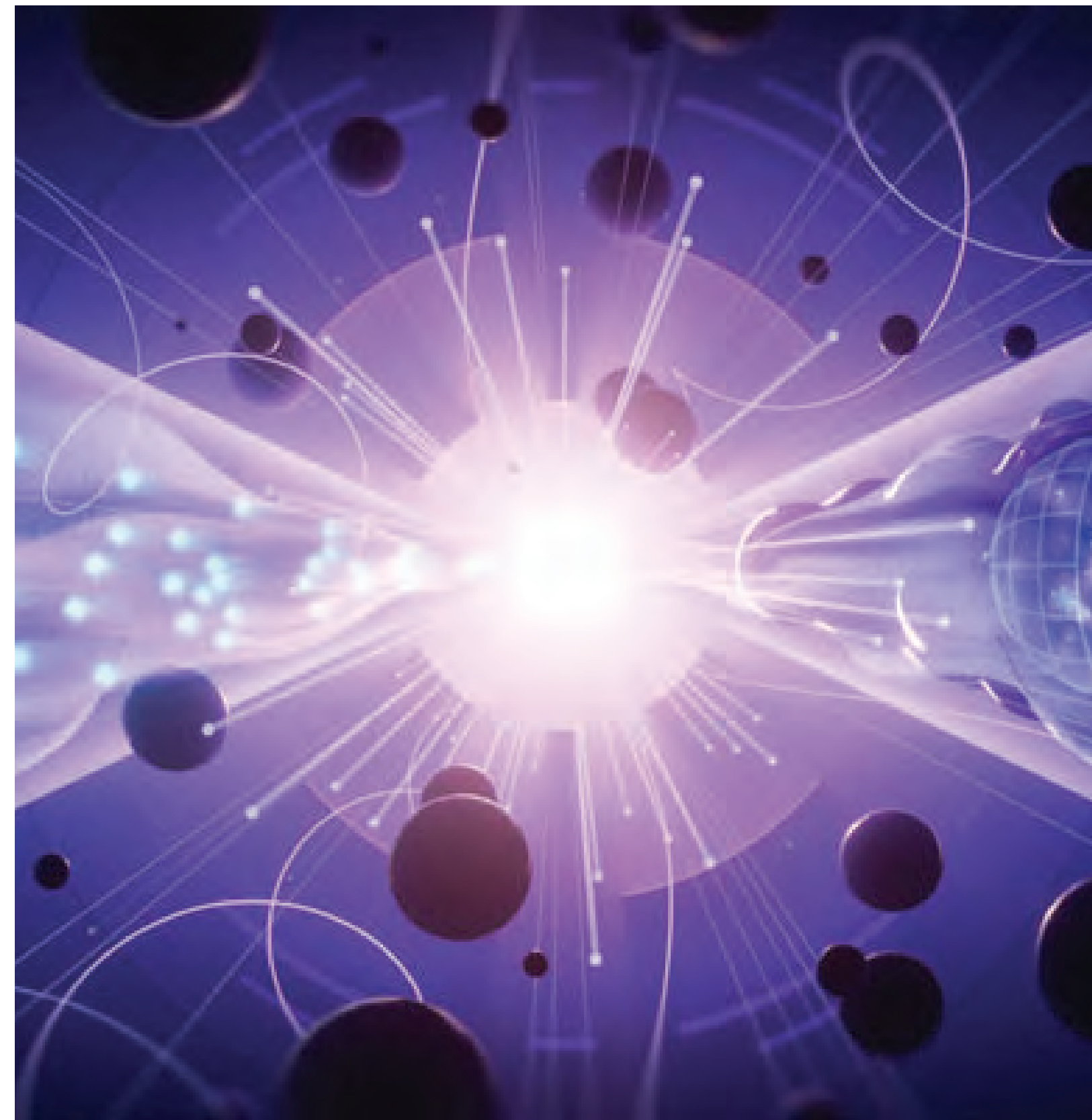
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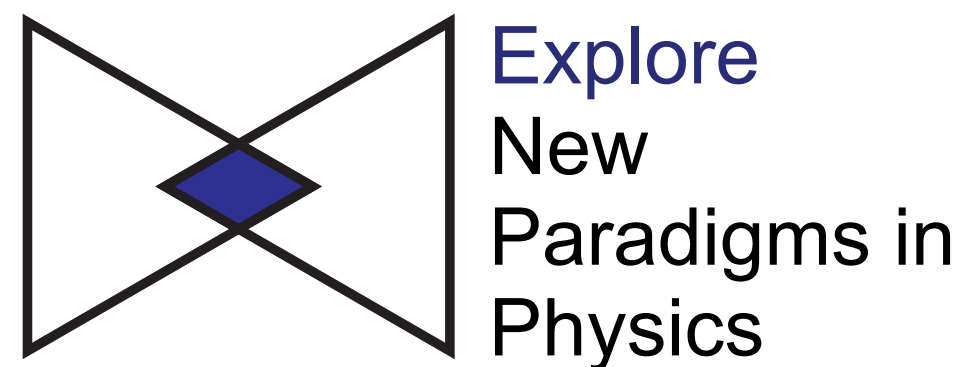
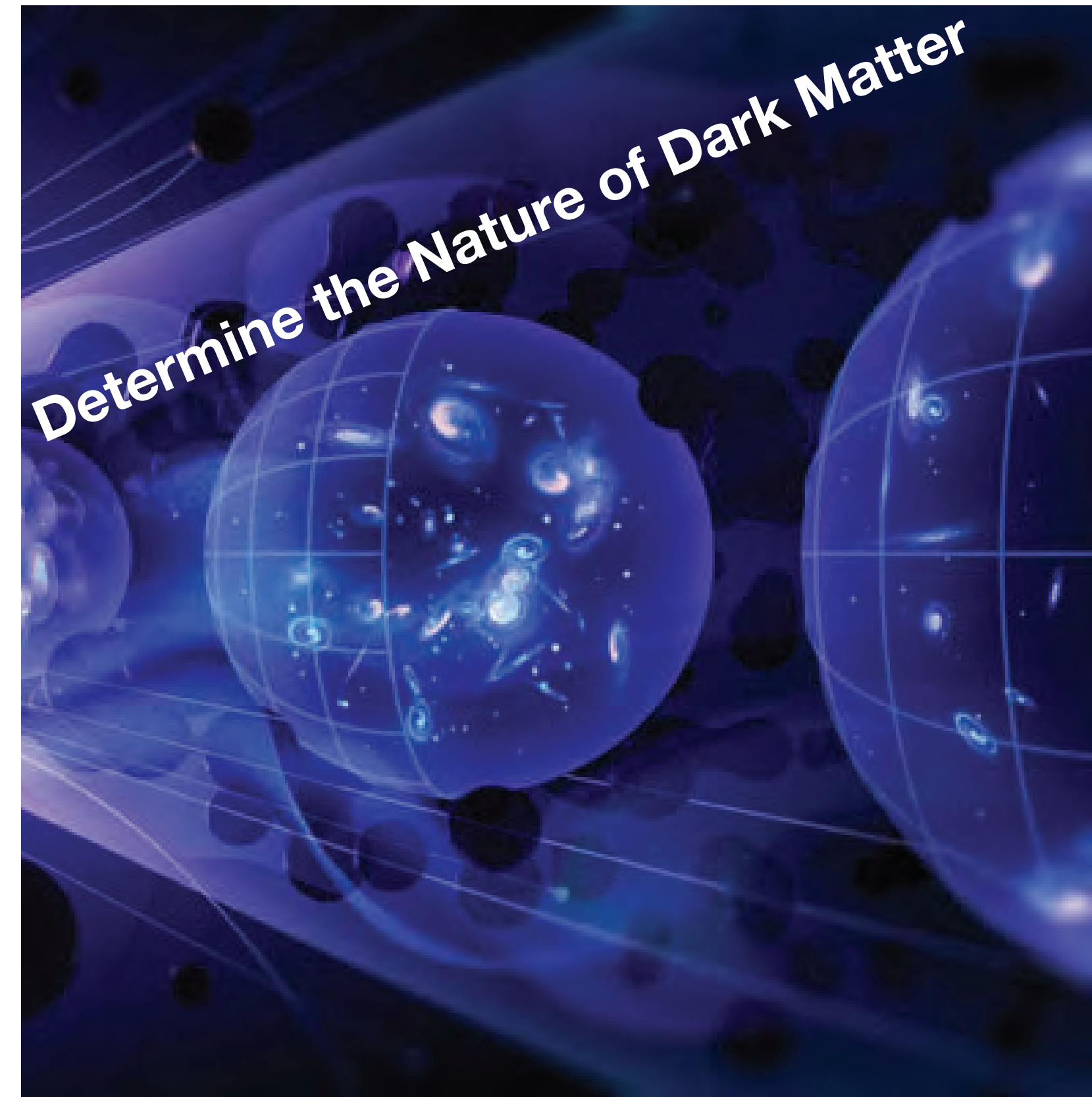
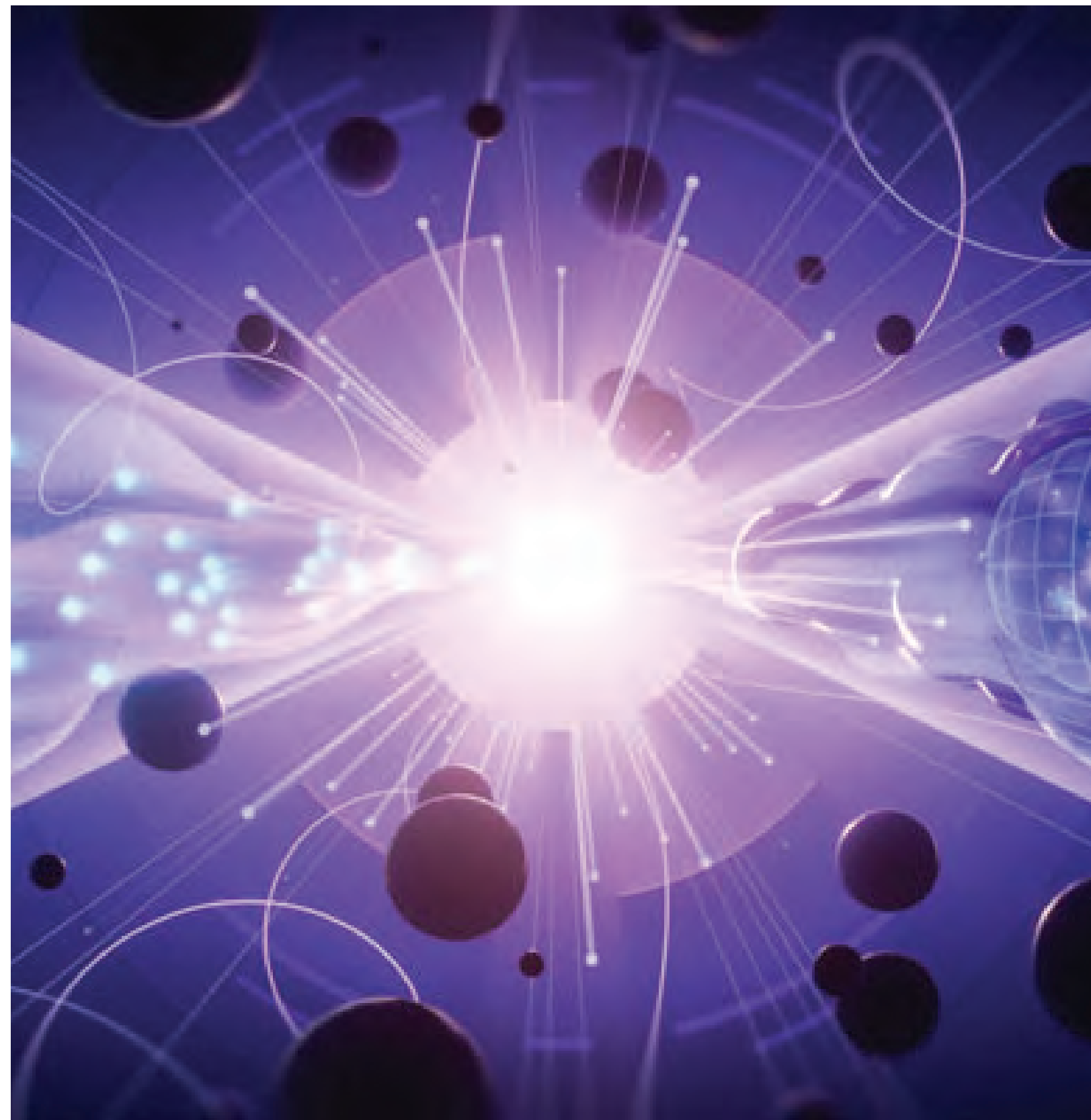
Explore the Quantum Universe



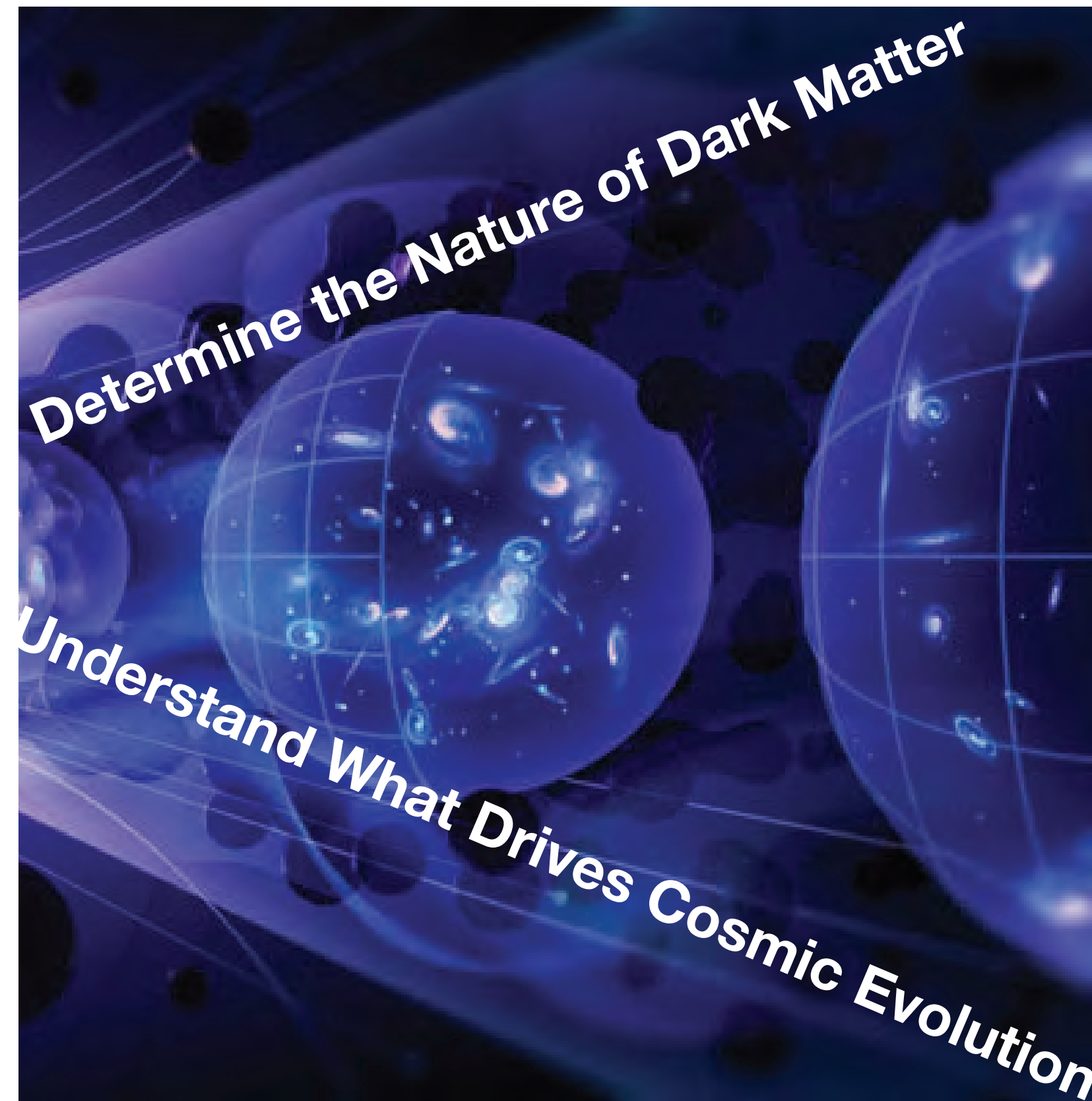
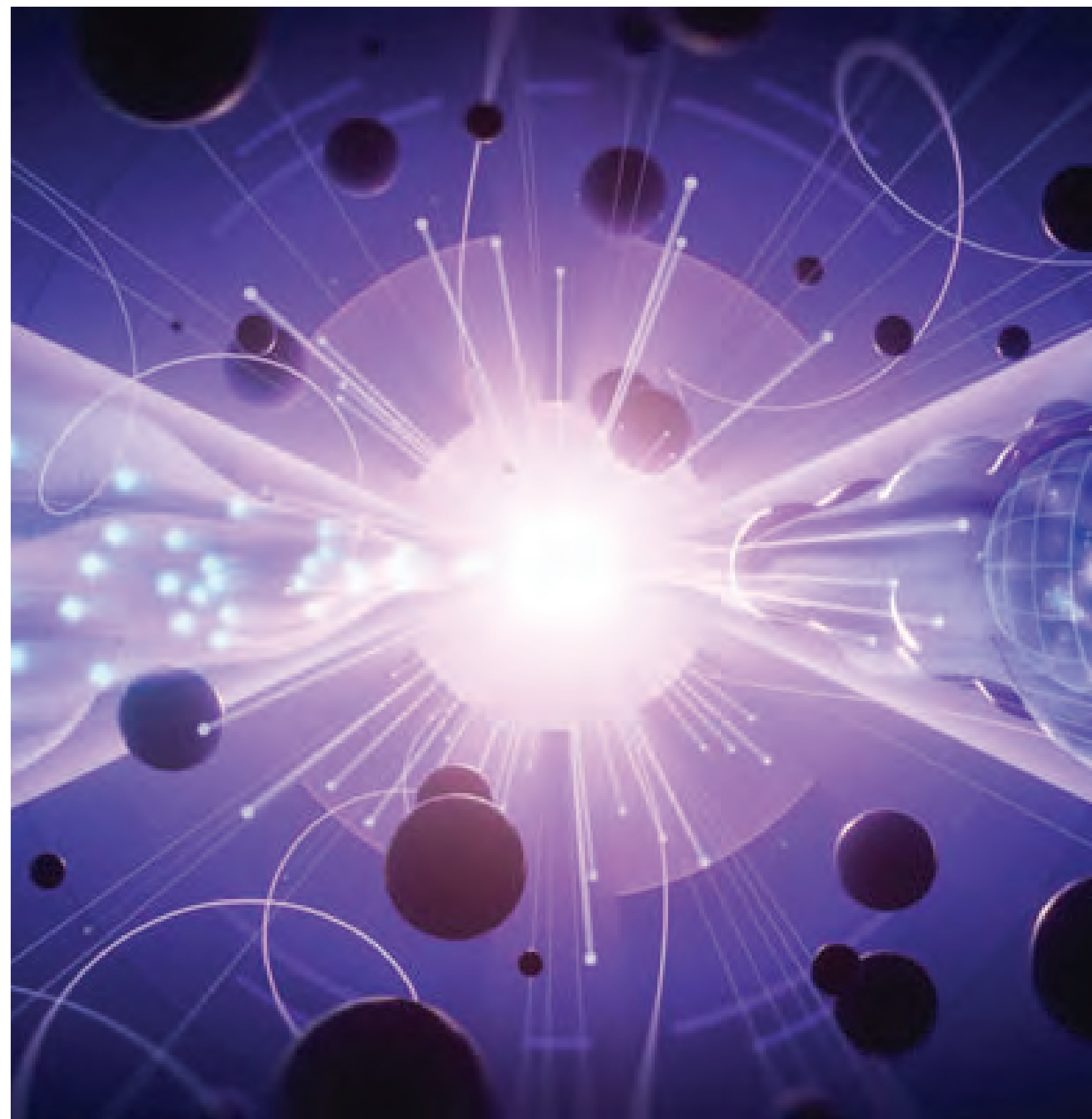
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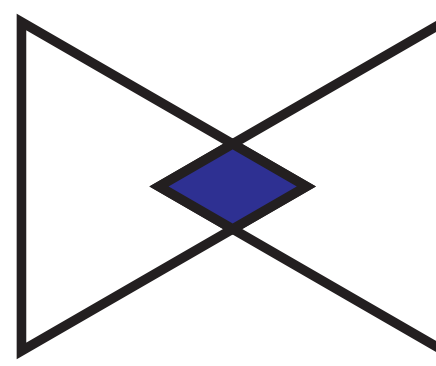
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Explore the Quantum Universe



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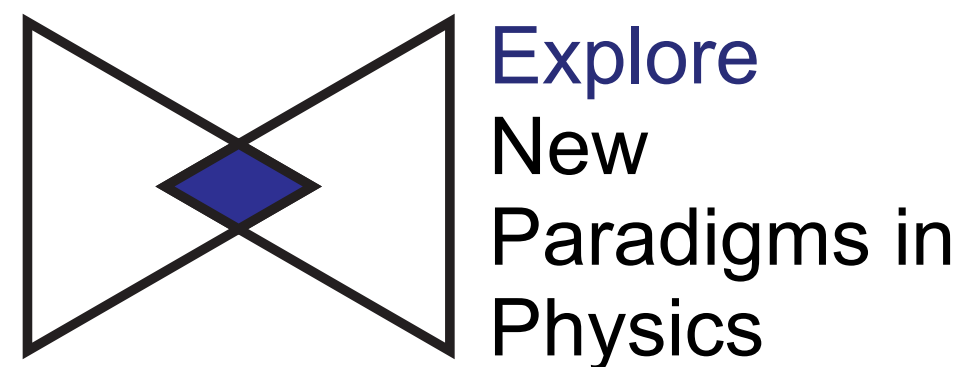
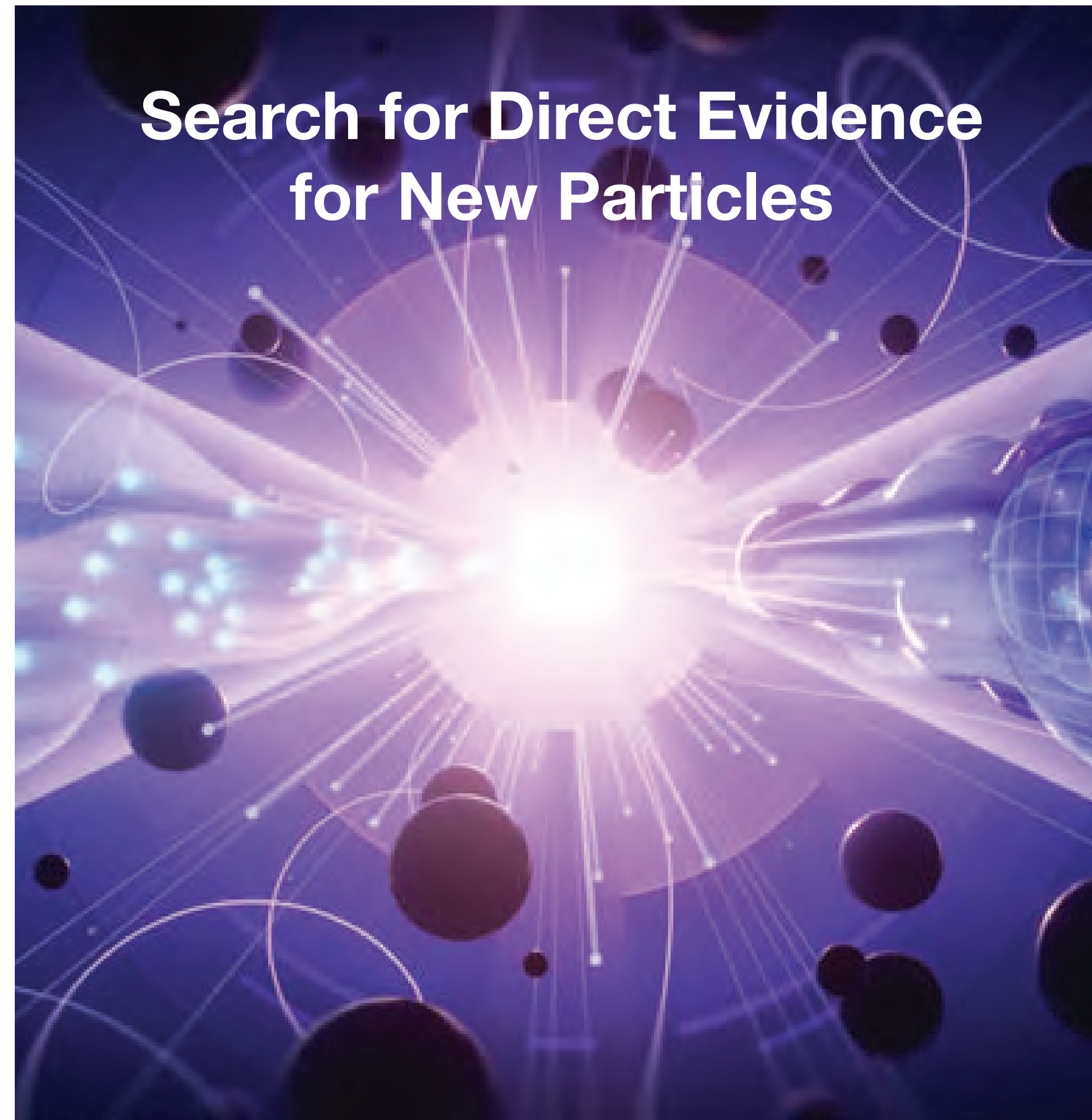


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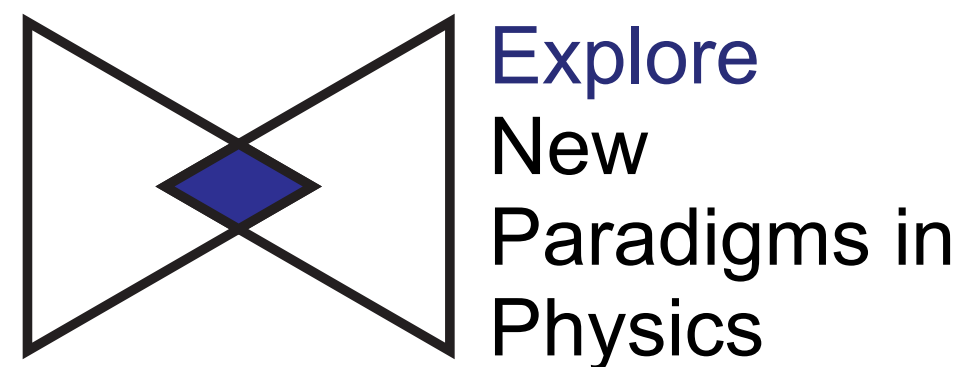
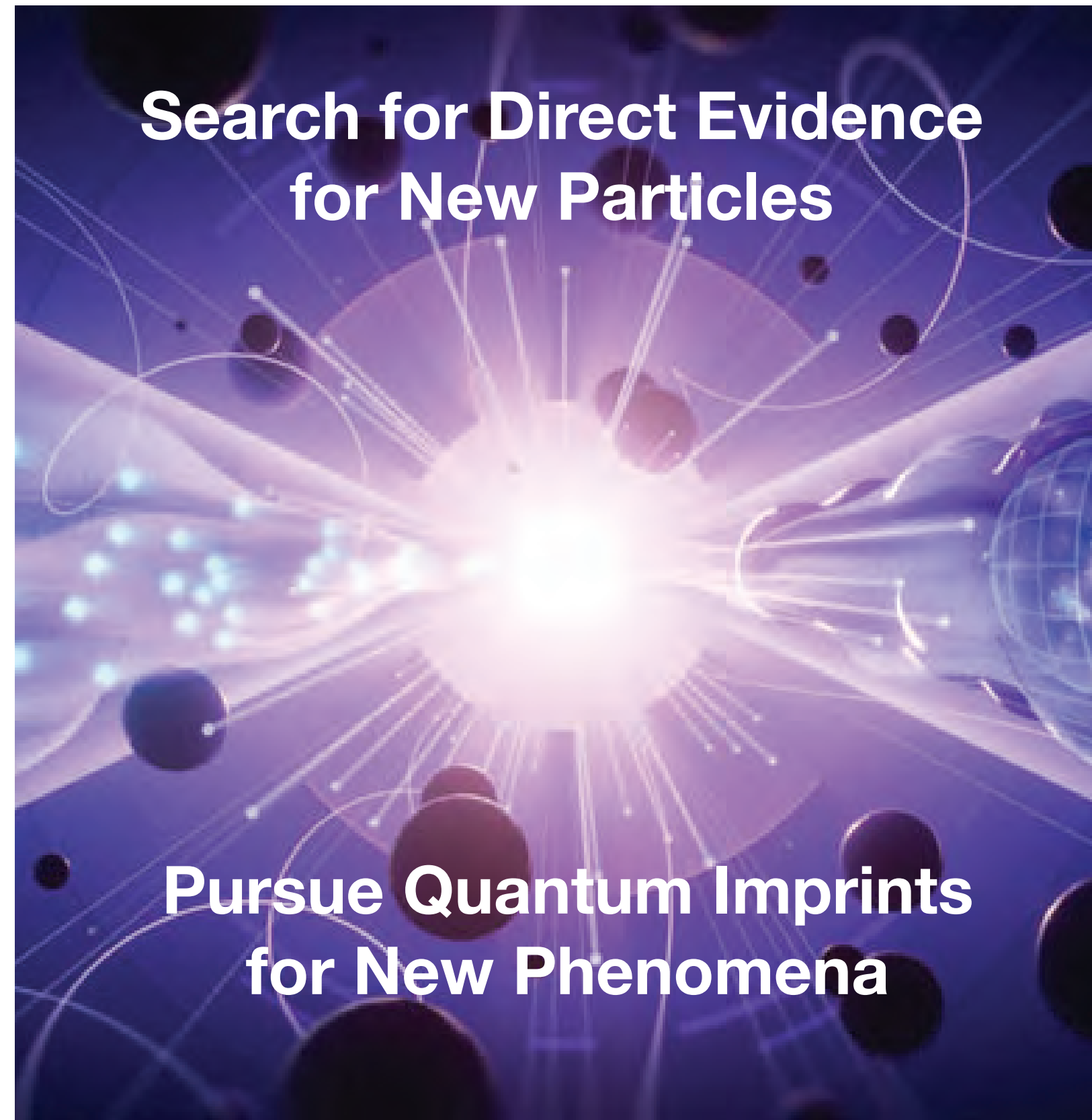


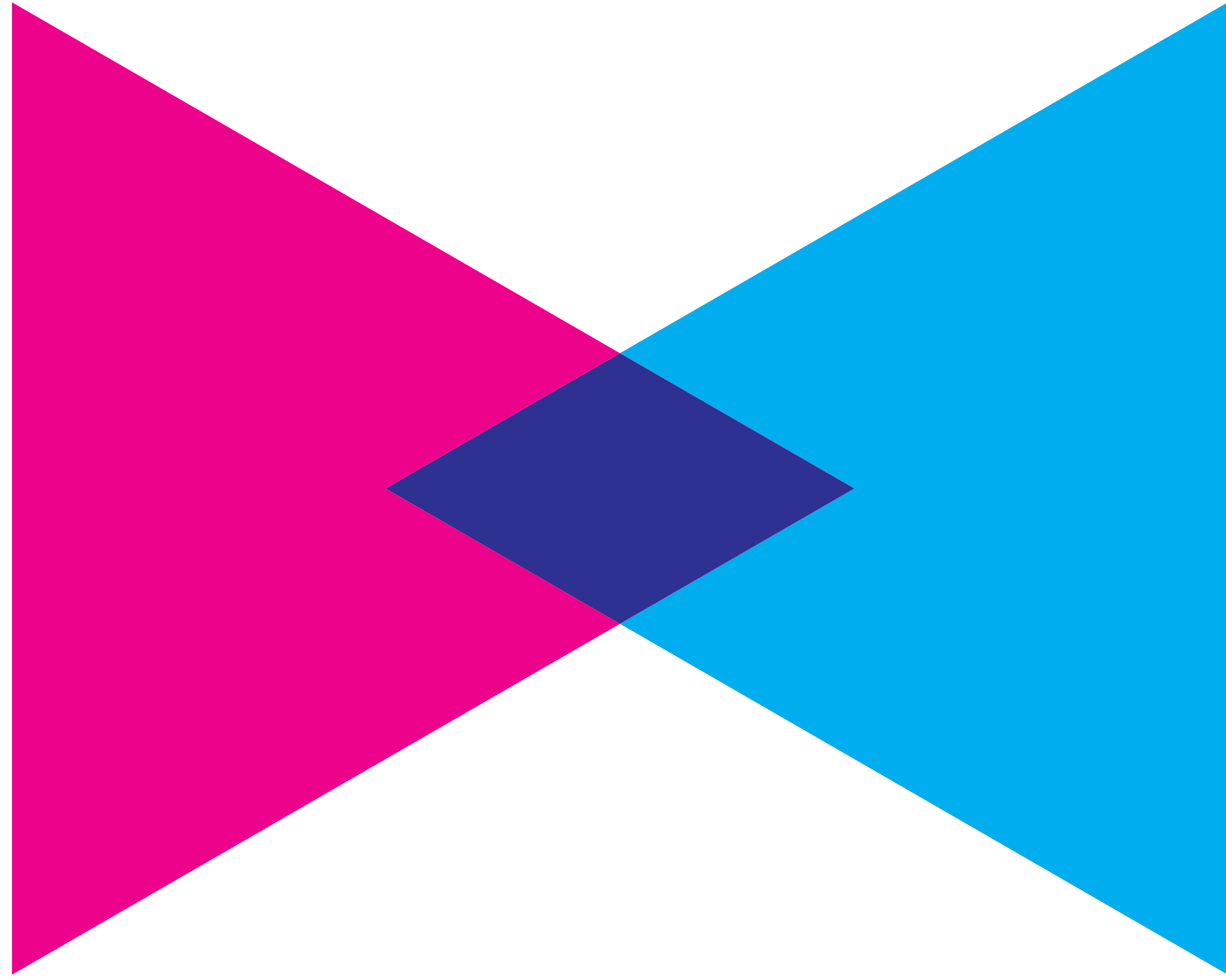
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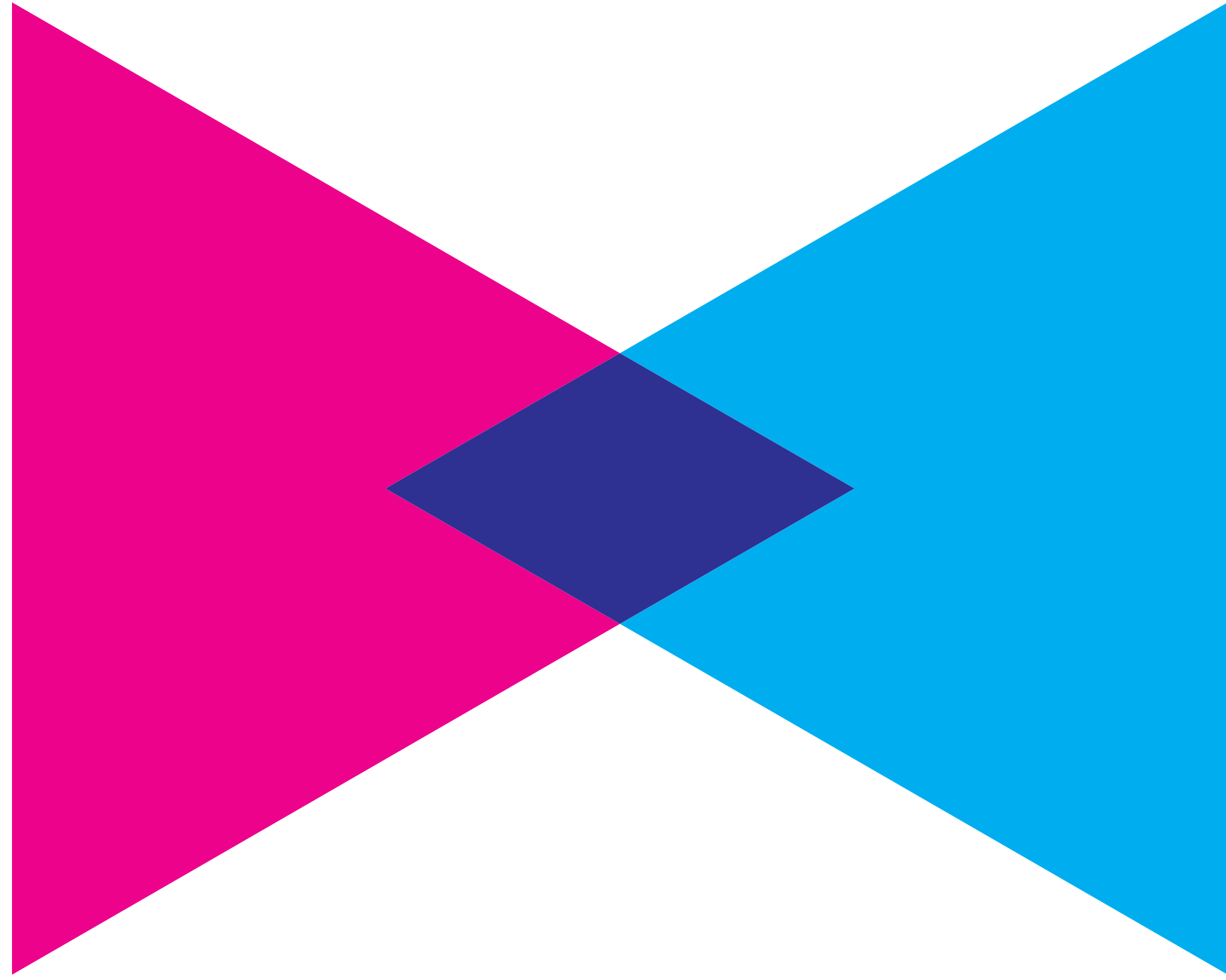
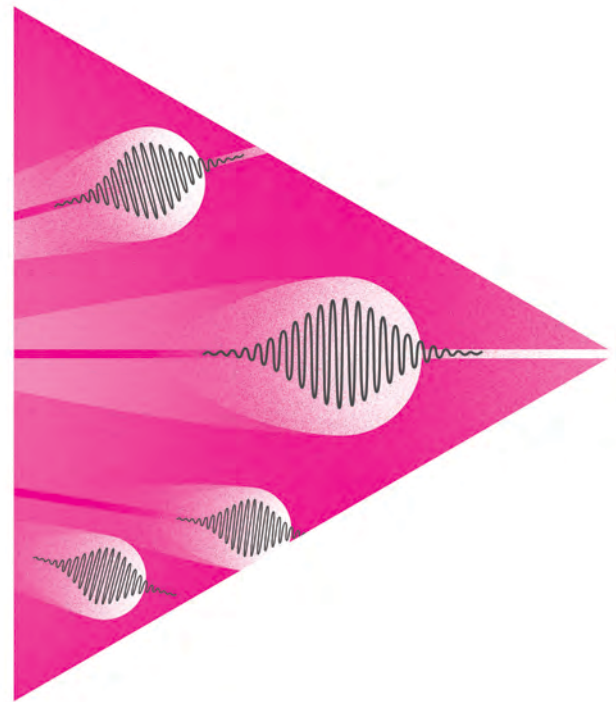
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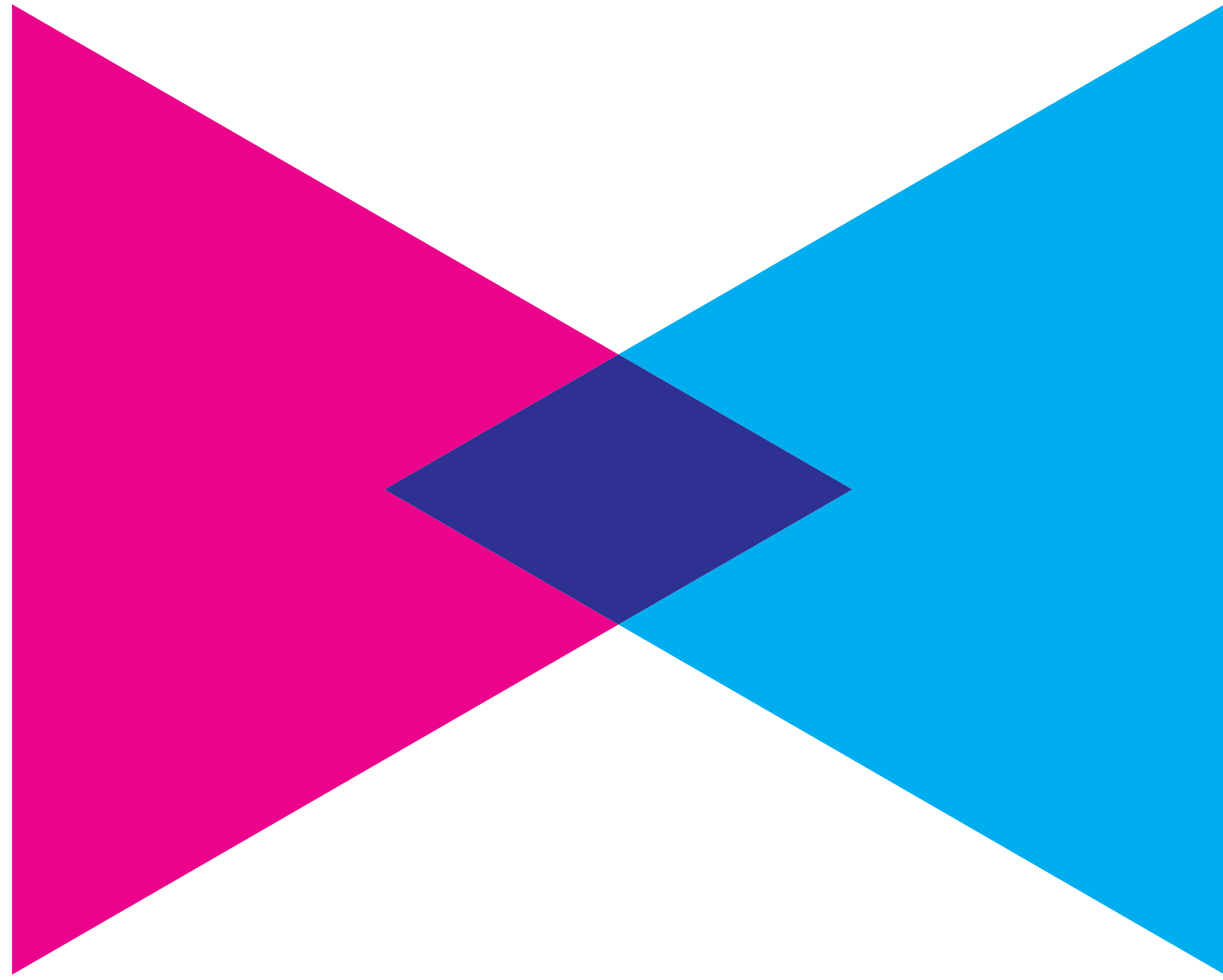
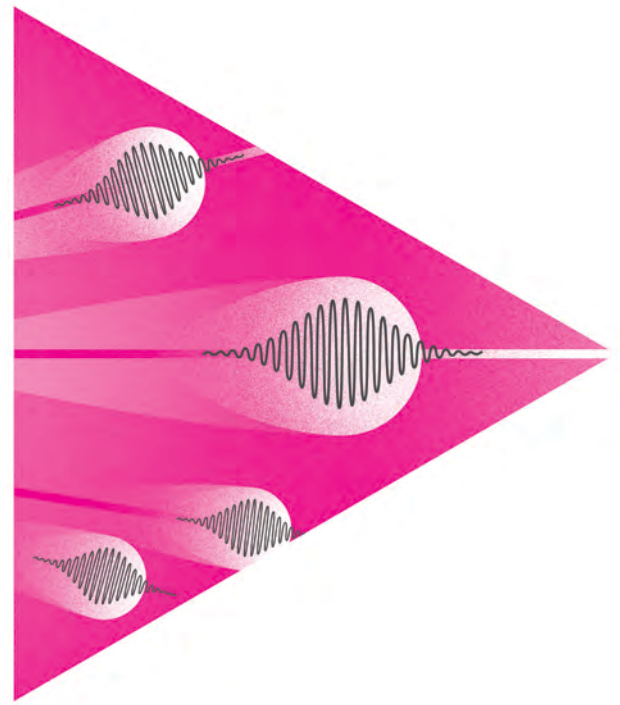
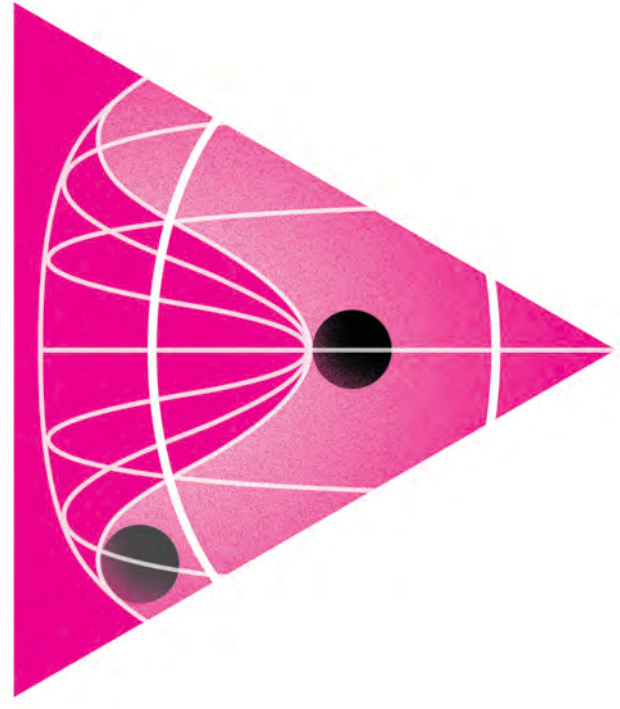


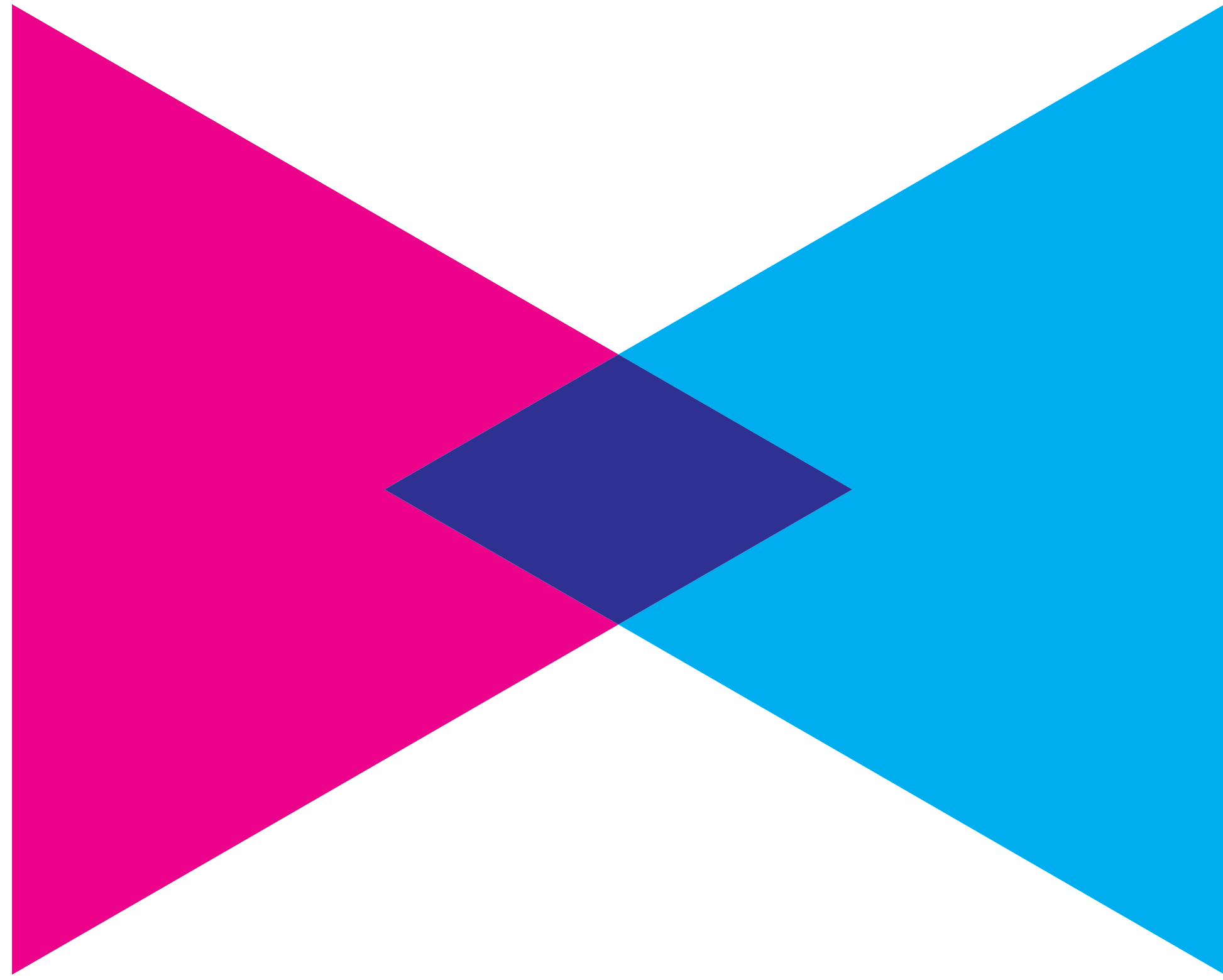
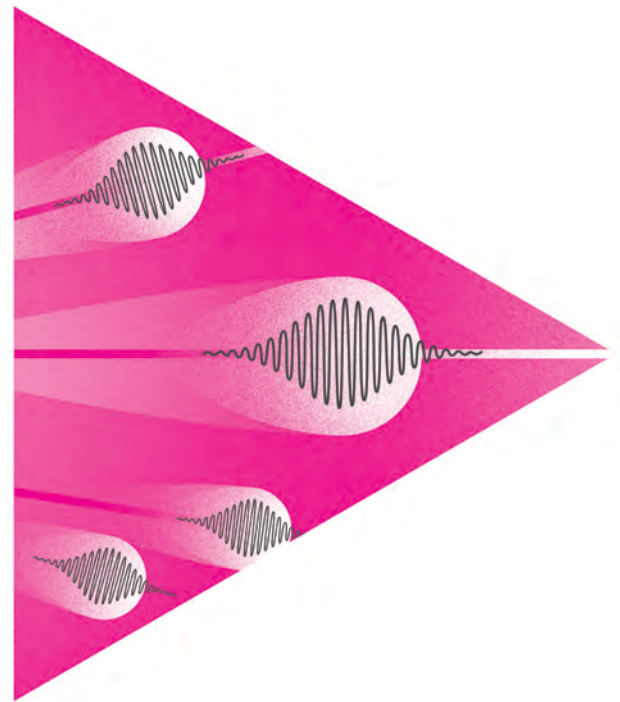
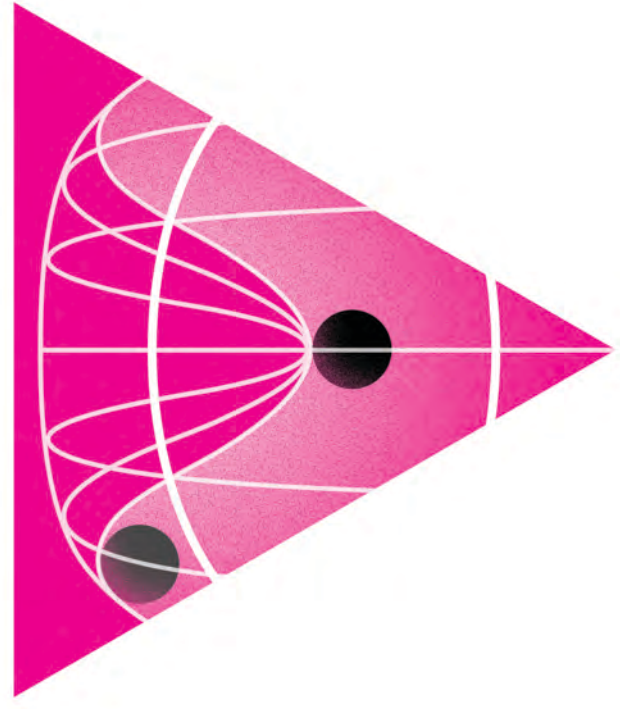
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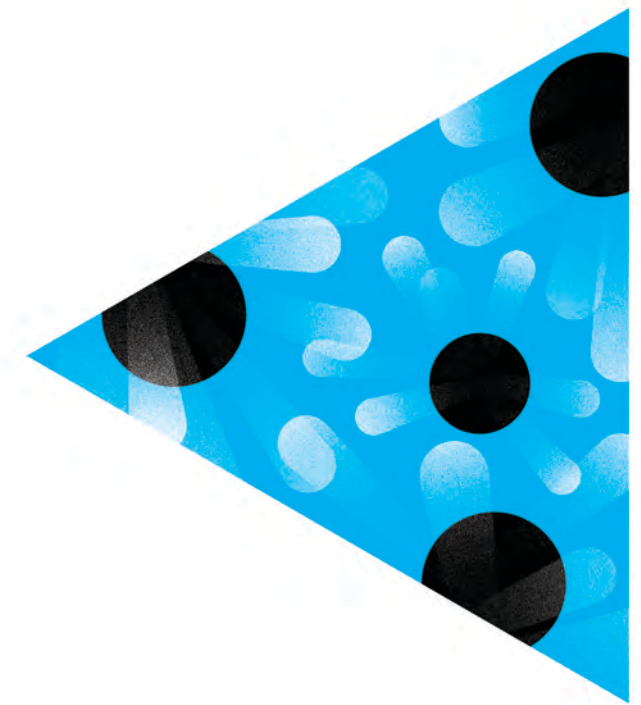
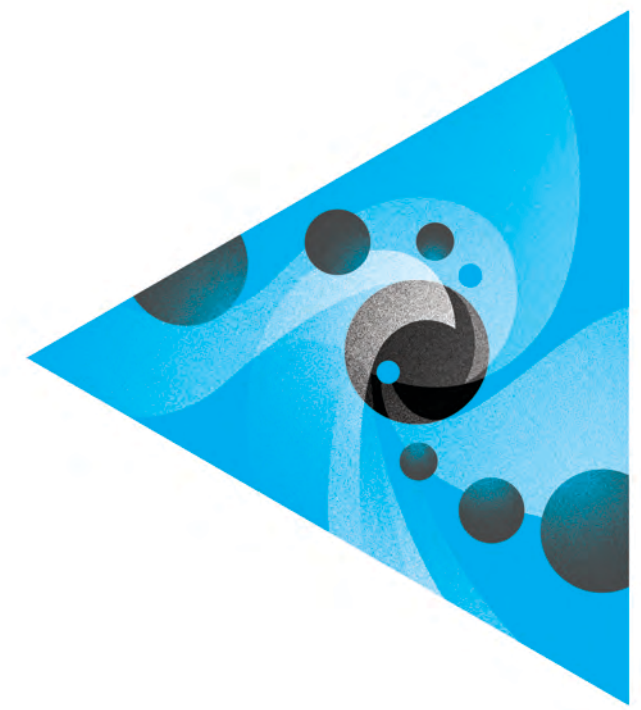
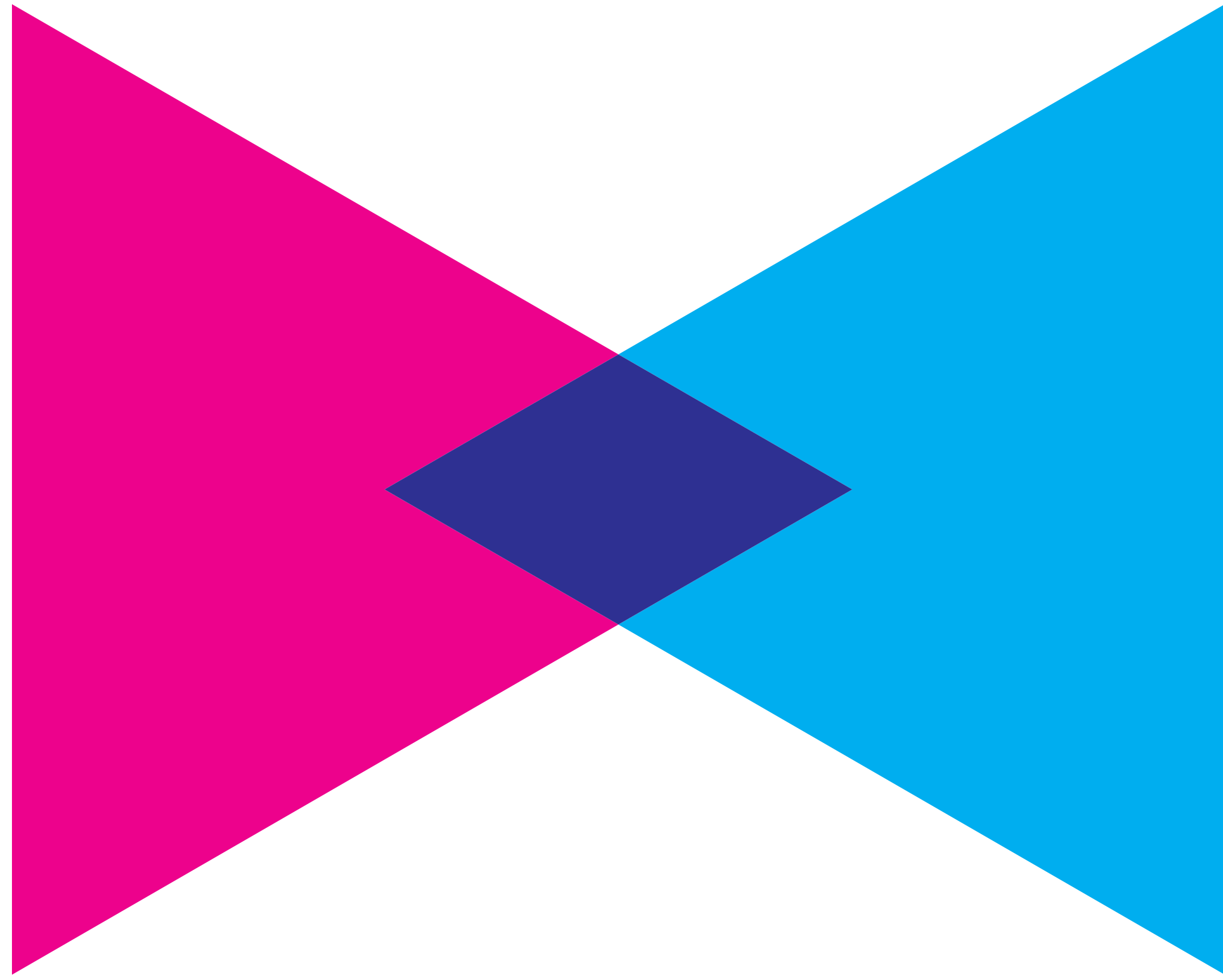
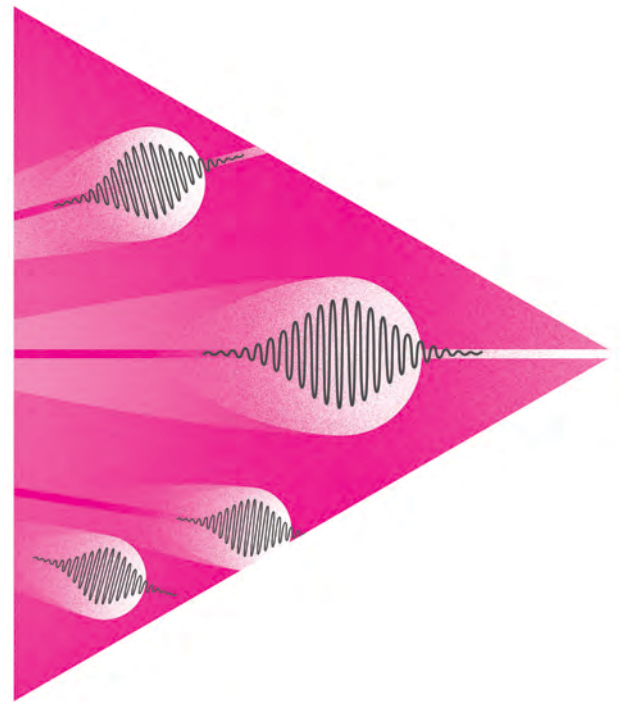
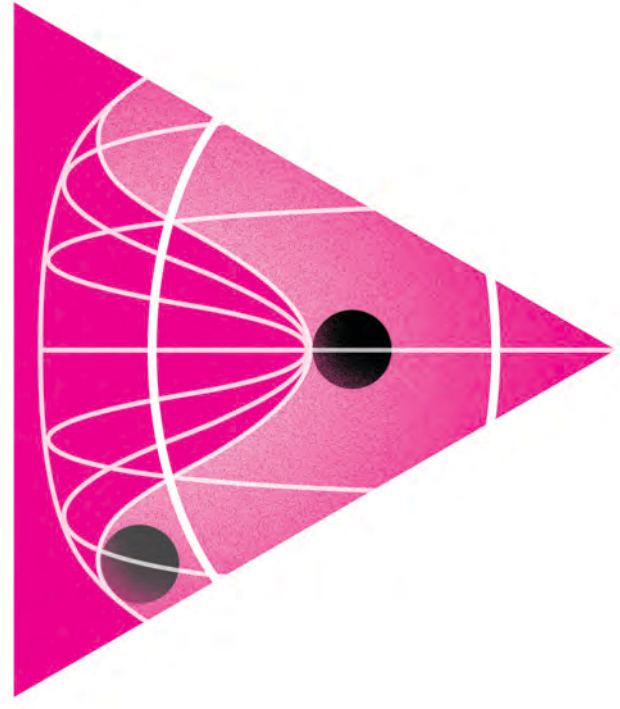


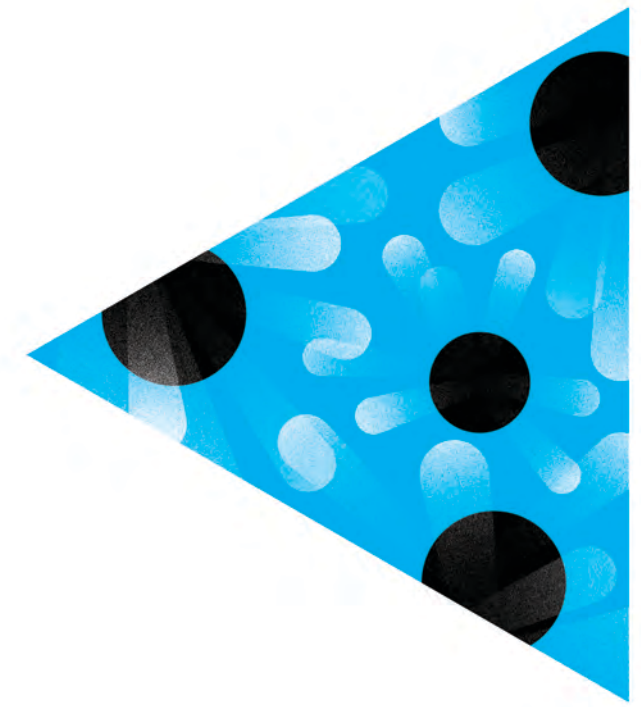
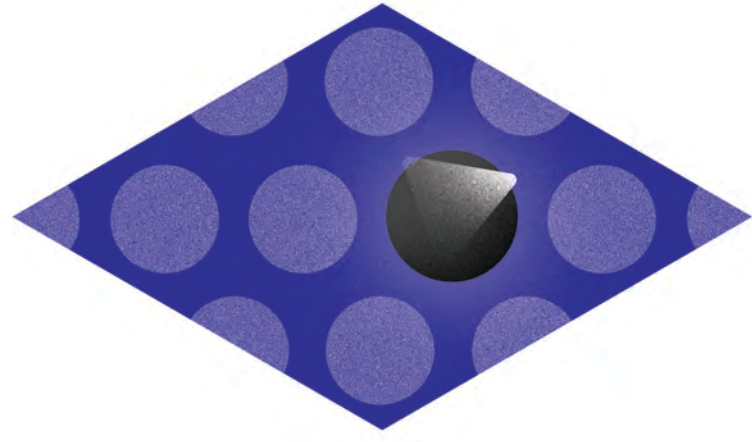
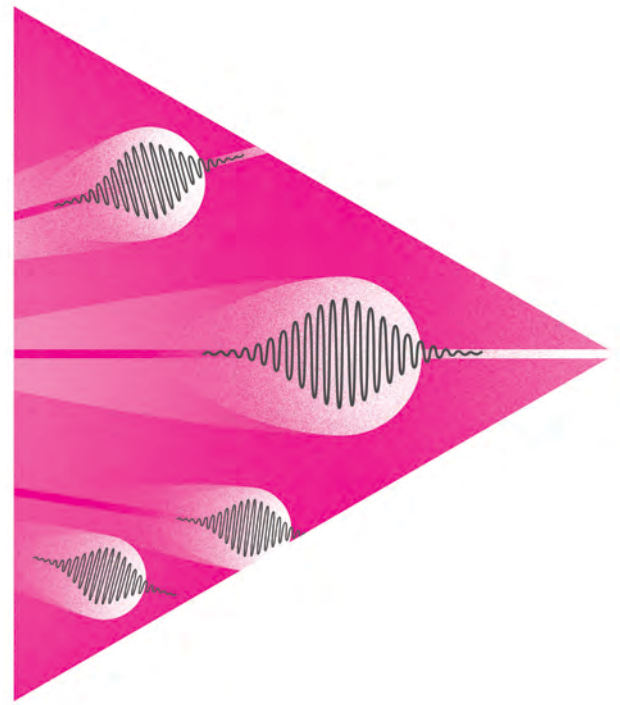
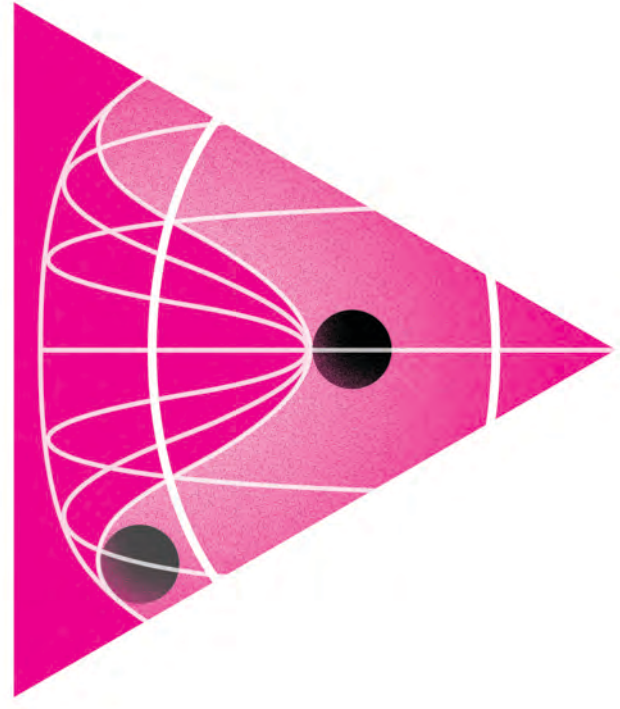


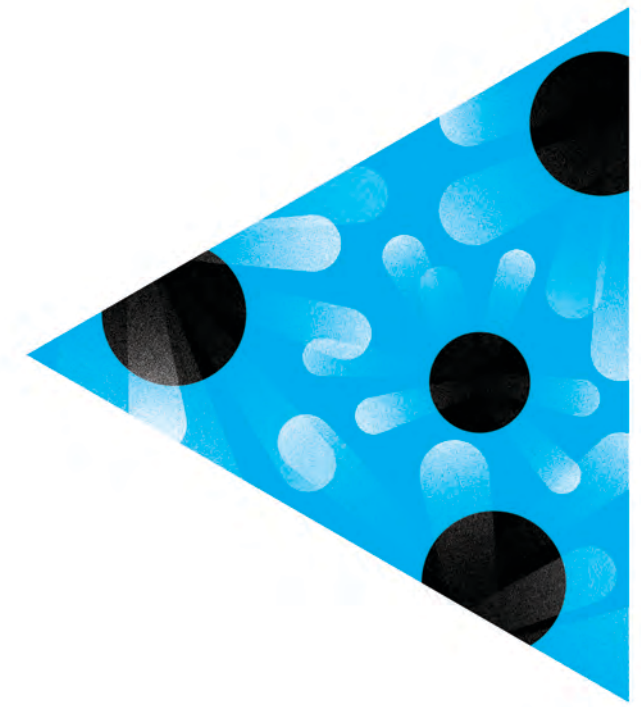
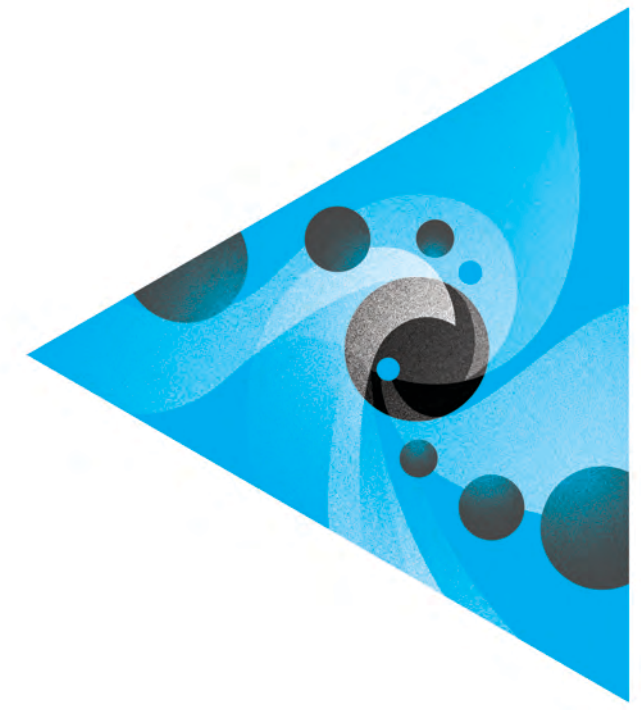
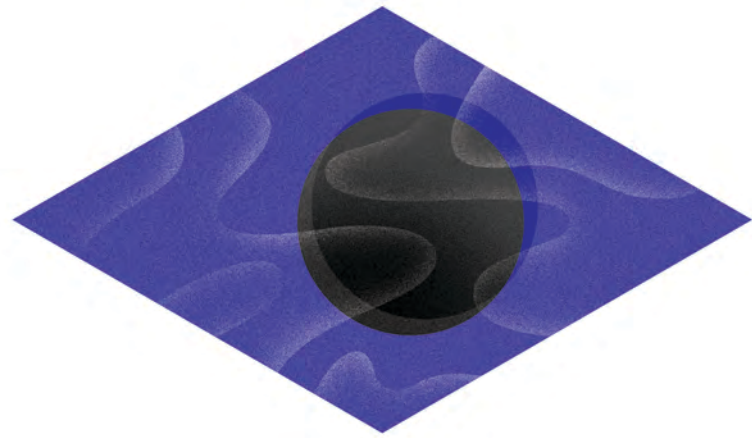
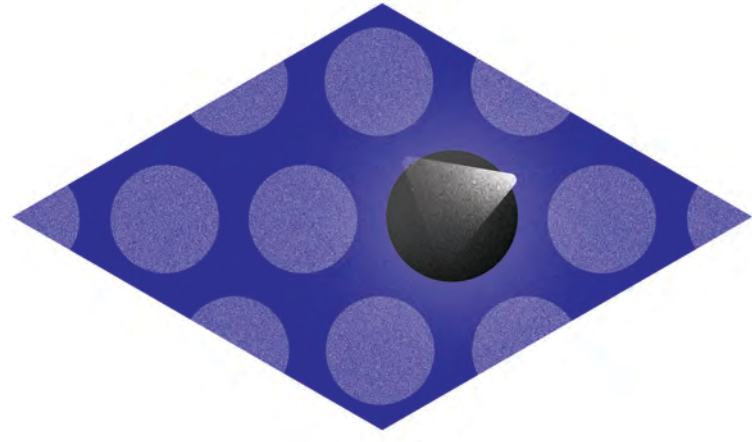
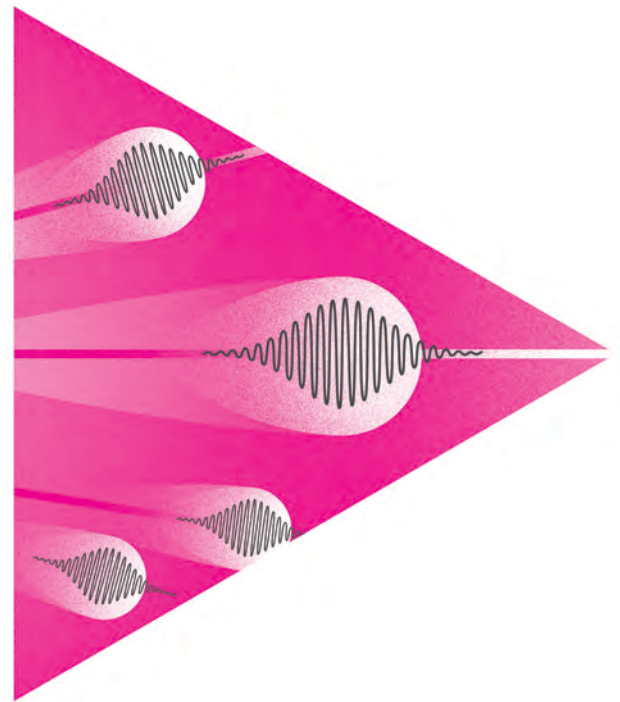
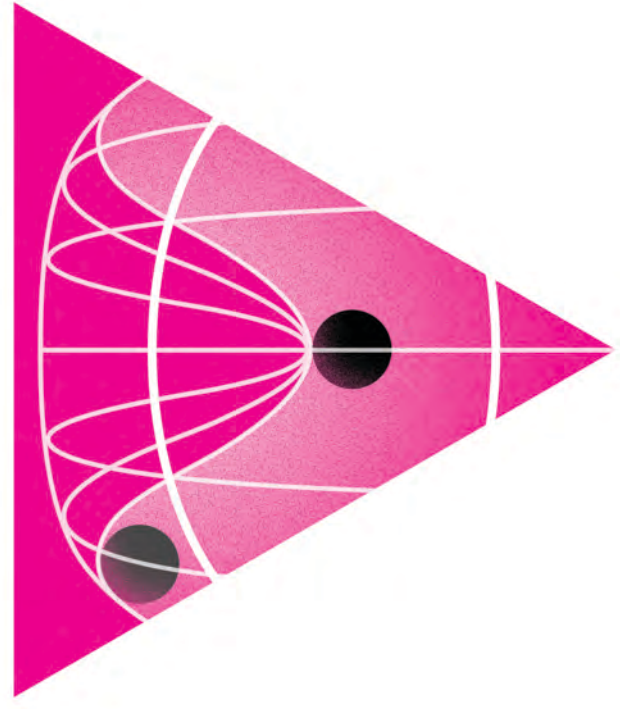












1.1 Overview and Vision

We envision a new era of scientific leadership, centered on decoding the **quantum realm**, unveiling the **hidden universe**, and exploring **novel paradigms**. **Balancing current and future large- and mid-scale projects with the agility of small projects** is crucial to our vision. We emphasize the importance of investing in a **highly skilled scientific workforce** and enhancing **computational and technological infrastructure**. Acknowledging the **global nature** of particle physics, we recognize the importance of international cooperation and sustainability in project planning. We seek to open pathways to innovation and discovery that offer new insights into the mysteries of the quantum universe.

1.5 Process and Criteria

- Recommended program should
 - reflect the scientific interests of the particle physics community
 - enable US leadership in core areas of particle physics
 - leveraging of unique US capabilities or facilities
 - engage with core national initiatives to develop key technologies
 - develop a skilled workforce for the future that draws on US talent.
 - effective engagement and leadership in international endeavors
- Projects are assessed by
 - scientific merit and potential for transformational discovery
 - criteria for the overall program
 - maturity and technical risk
 - balance of project timescales
 - holistic consideration of the cost of construction, commissioning, operations, and related research support

Not Rank-Ordered

2

The Recommended Particle Physics Program

2 The Recommended Particle Physics Program

2.1 Overview

A particle physics program that tackles the most important questions in each of the science drivers **maximizes its potential for groundbreaking scientific discovery**. Executing such a program requires a **balanced portfolio of large, medium, and small projects**, coupled with substantial investments in forward-looking R&D and the development of a skilled workforce for the nation.

Building upon the foundations laid by the previous P5, our recommended program completes ongoing projects and capitalizes on their momentum. A suite of new initiatives at a range of scales includes major projects that will shape the scientific landscape over the next two decades. The prioritized time sequencing of recommended projects and R&D, summarized in Figure 1, reflects our current understanding of the scientific landscape and its associated uncertainties.

The overall program is **carefully constructed to be compatible with the baseline budget scenario provided by DOE**. To achieve that, **we recommend continuing specific projects, strategically advancing some to the construction phase, and delaying others**. As shown in Figure 1, in some cases **individual phases or elements of large-scale projects had to be prioritized separately**. The process and criteria by which the recommended initiatives were selected are laid out in section 1.5.

Unfortunately no time to show the whole narrative... I jump to the recommendations

2 The Recommended Particle Physics Program

2.2 Recommendations

To drive US particle physics forward and maintain strong global leadership, we advocate a **comprehensive and balanced program** that strategically addresses the three science themes and their six interwoven drivers. The numerical order of the recommendations listed below is not meant to reflect their relative priority; instead it is used to group them thematically. The lists under the recommendations are not prioritized, except for the list of major projects under Recommendation 2. Each recommendation is stated in boldface, followed by concise, lettered explanations of how the recommendation can be realized. The impact of alternative budget scenarios on the different elements of the program is discussed in section 2.6.

A Full List of Recommendations is provided at the end of the report. That list includes **Area Recommendations** (section 6) in addition to those here.

Recommendation 1

Not Rank-Ordered

As the **highest priority** independent of the budget scenarios, complete construction projects and support operations of ongoing experiments and research to enable maximum science. We reaffirm the previous P5 recommendations on major initiatives:

- a. **HL-LHC** (including ATLAS and CMS detectors, as well as Accelerator Upgrade Project) to start addressing why the Higgs boson condensed in the universe (reveal the secrets of the Higgs boson, section 3.2), to search for direct evidence for new particles (section 5.1), to pursue quantum imprints of new phenomena (section 5.2), and to determine the nature of dark matter (section 4.1).
- b. **The first phase of DUNE and PIP-II** to determine the mass ordering among neutrinos, a fundamental property and a crucial input to cosmology and nuclear science (elucidate the mysteries of neutrinos, section 3.1).
- c. **The Vera C. Rubin Observatory** to carry out the LSST, and the LSST Dark Energy Science Collaboration, to understand what drives cosmic evolution (section 4.2).

Recommendation 1

In addition, we recommend continued support for the following ongoing experiments at the medium scale (project costs > \$50M for DOE and > \$4M for NSF), including completion of construction, operations, and research:

- d. **NOvA**, **SBN**, **T2K**, and **IceCube** (*elucidate the mysteries of neutrinos, section 3.1*).
- e. **DarkSide-20k**, **LZ**, **SuperCDMS**, and **XENONnT** (*determine the nature of dark matter, section 4.1*).
- f. **DESI** (*understand what drives cosmic evolution, section 4.2*).
- g. **Belle II**, **LHCb**, and **Mu2e** (*pursue quantum imprints of new phenomena, section 5.2*).

The agencies should work closely with each major project to carefully manage the costs and schedule to ensure that the US program has a broad and balanced portfolio.

Recommendation 2

Construct a **portfolio of major projects** that collectively study nearly all fundamental constituents of our universe and their interactions, as well as how those interactions determine both the cosmic past and future.

These projects have the potential to transcend and transform our current paradigms. They inspire collaboration and international cooperation in advancing the frontiers of human knowledge. Plan and start the following major initiatives **in order of priority from highest to lowest**:

Recommendation 2

- a. **CMB-S4**, which looks back at the earliest moments of the universe to probe physics at the highest energy scales. It is critical to install telescopes at and observe from both the South Pole and Chile sites to achieve the science goals (section 4.2).
- b. **Re-envisioned second phase of DUNE** with an early implementation of an enhanced 2.1 MW beam—ACE-MIRT—a third far detector, and an upgraded near-detector complex as the definitive long-baseline neutrino oscillation experiment of its kind (section 3.1).
- c. **An off-shore Higgs factory**, realized in collaboration with international partners, in order to reveal the secrets of the Higgs boson. The current designs of FCC-ee and ILC meet our scientific requirements. The US should actively engage in feasibility and design studies. Once a specific project is deemed feasible and well-defined (see also Recommendation 6), the US should aim for a contribution at funding levels commensurate to that of the US involvement in the LHC and HL-LHC, while maintaining a healthy US on-shore program in particle physics (section 3.2).
- d. **An ultimate Generation 3 (G3) dark matter direct detection experiment** reaching the neutrino fog, in coordination with international partners and preferably sited in the US (section 4.1).
- e. **IceCube-Gen2** for study of neutrino properties using non-beam neutrinos complementary to DUNE and for indirect detection of dark matter covering higher mass ranges using neutrinos as a tool (section 4.1).

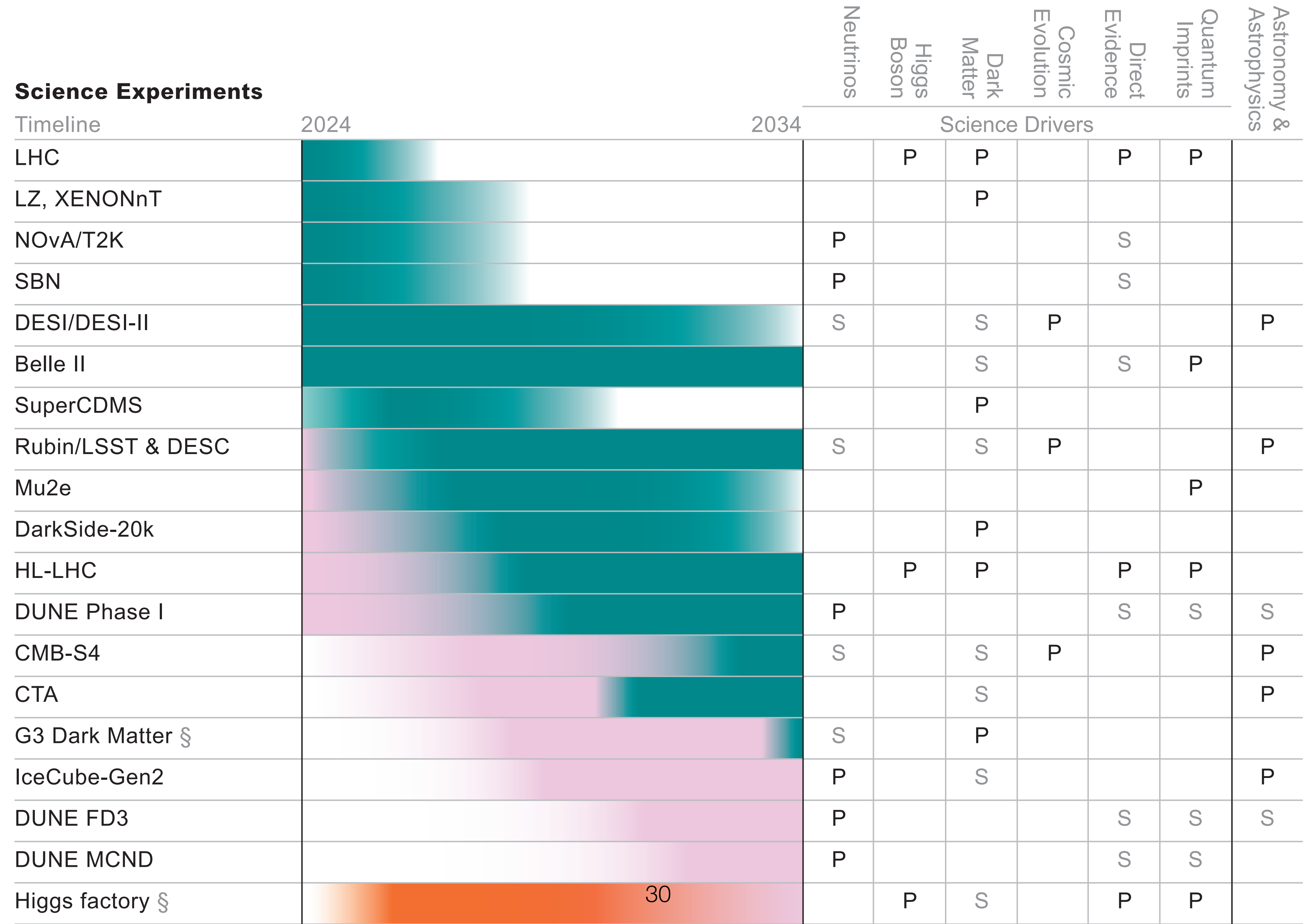
Recommendation 2

The prioritization principles behind these recommendations can be found in sections 1.6 and 8.1.

IceCube-Gen2 also has a strong science case in **multi-messenger astrophysics** together with gravitational wave observatories. We recommend that NSF expand its efforts in multi-messenger astrophysics, a unique program in the NSF Division of Physics, with US involvement in the **Cherenkov Telescope Array** (CTA; recommendation 3c), a next-generation gravitational wave observatory, and IceCube-Gen2.

Figure 1 – Program and Timeline in Baseline Scenario (B)

Index: ■ Operation ■ Construction ■ R&D, Research P: Primary S: Secondary
 § Possible acceleration/expansion for more favorable budget situations



Recommendation 3

Create **an improved balance between small-, medium-, and large-scale projects** to open new scientific opportunities and maximize their results, enhance workforce development, promote creativity, and compete on the world stage.

In order to achieve this balance across all project sizes we recommend the following:

- a. Implement a new small-project portfolio at DOE, **Advancing Science and Technology through Agile Experiments (ASTAE)**, across science themes in particle physics with a competitive program and recurring funding opportunity announcements. This program should start with the construction of experiments from the Dark Matter New Initiatives (DMNI) by DOE-HEP (section 6.2).
- b. Continue Mid-Scale Research Infrastructure (**MSRI**) and Major Research Instrumentation (**MRI**) programs as a critical component of the NSF research and project portfolio.
- c. Support **DESI-II** for cosmic evolution, **LHCb upgrade II** and **Belle II upgrade** for quantum imprints, and **US contributions to the global CTA Observatory** for dark matter (sections 4.2, 5.2, and 4.1).

The Belle II recommendation includes contributions towards the SuperKEKB accelerator.

Recommendation 4

Support a comprehensive effort to develop the resources—theoretical**, **computational**, and **technological**—essential to our 20-year vision for the field. This includes an aggressive R&D program that, while technologically challenging, could yield revolutionary accelerator designs that chart a realistic path to a 10 TeV pCM collider.**

Investing in the future of the field to fulfill this vision requires the following:

Recommendation 4

- a. Support **vigorous R&D toward a cost-effective 10 TeV pCM collider** based on proton, muon, or possible wakefield technologies, including an evaluation of options for US siting of such a machine, with a goal of being ready to build **major test facilities and demonstrator facilities within the next 10 years** (sections 3.2, 5.1, 6.5, and Recommendation 6).
- b. Enhance research in **theory** to propel innovation, maximize scientific impact of investments in experiments, and expand our understanding of the universe (section 6.1).
- c. Expand the **General Accelerator R&D (GARD)** program within HEP, including stewardship (section 6.4).
- d. Invest in R&D in **instrumentation** to develop innovative scientific tools (section 6.3).
- e. Conduct **R&D** efforts to define and enable new projects in the next decade, including detectors for an e^+e^- Higgs factory and 10 TeV pCM collider, Spec-S5, DUNE FD4, Mu2e-II, Advanced Muon Facility, and line intensity mapping (sections 3.1, 3.2, 4.2, 5.1, 5.2, and 6.3).
- f. Support key **cyberinfrastructure** components such as shared software tools and a sustained R&D effort in computing, to fully exploit emerging technologies for projects. Prioritize **computing and novel data analysis techniques** for maximizing science across the entire field (section 6.7).
- g. Develop plans for improving the **Fermilab accelerator complex** that are consistent with the long-term vision of this report, including neutrinos, flavor, and a 10 TeV pCM collider (section 6.6).

We recommend specific budget levels for enhanced support of these efforts and their justifications as **Area Recommendations** in section 6.

Figure 1 – Program and Timeline in Baseline Scenario (B)

Index: ■ Operation ■ Construction ■ R&D, Research P: Primary S: Secondary

§ Possible acceleration/expansion for more favorable budget situations



Figure 1 – Program and Timeline in Baseline Scenario (B)

Index: ■ Operation ■ Construction ■ R&D, Research P: Primary S: Secondary

§ Possible acceleration/expansion for more favorable budget situations

Higgs factory §			P	S		P	P	
DUNE FD4 §			P			S	S	S
Spec-S5 §			S		S	P		P
Mu2e-II							P	
Multi-TeV §				P	P	P	S	
LIM			S		P	P		P

Advancing Science and Technology through Agile Experiments

ASTAE §			P	P	P	P	P	P
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Science Enablers

LBNF/PIP-II								
ACE-MIRT								
SURF Expansion								
ACE-BR §, AMF								

Increase in Research and Development

GARD §								
Theory								
Instrumentation								
Computing								

Approximate timeline of the recommended program within the baseline scenario. Projects in each category are in chronological order. For IceCube-Gen2 and CTA, we do not have information on budgetary constraints and hence timelines are only technically limited. The primary/secondary driver designation reflects the panel's understanding of a project's focus, not the relative strength of the science cases. Projects that share a driver, whether primary or secondary, generally address that driver in different and complementary ways.

Recommendation 5

Invest in initiatives aimed at **developing the workforce**, **broadening engagement**, and supporting **ethical conduct** in the field. This commitment nurtures an advanced technological workforce not only for particle physics, but for the nation as a whole.

Recommendation 5

The following workforce initiatives are detailed in section 7:

- a. All projects, workshops, conferences, and collaborations must incorporate ethics agreements that detail expectations for professional conduct and establish mechanisms for **transparent reporting, response, and training**. These mechanisms should be supported by laboratory and funding agency infrastructure. The efficacy and coverage of this infrastructure should be reviewed by a HEPAP subpanel.
- b. Funding agencies should continue to support programs that **broaden engagement** in particle physics, including strategic academic partnership programs, traineeship programs, and programs in support of dependent care and accessibility. A systematic review of these programs should be used to identify and remove barriers.
- c. Comprehensive **work-climate studies** should be conducted with the support of funding agencies. Large collaborations and national laboratories should consistently undertake such studies so that issues can be identified, addressed, and monitored. Professional associations should spearhead field-wide work-climate investigations to ensure that the unique experiences of individuals engaged in smaller collaborations and university settings are effectively captured.
- d. Funding agencies should strategically increase support for **research scientists, research hardware and software engineers, technicians, and other professionals** at universities.
- e. A plan for **dissemination of scientific results to the public** should be included in the proposed operations and research budgets of experiments. The funding agencies should include funding for the dissemination of results to the public in operation and research budgets.

Recommendation 6

Convene a **targeted panel** with broad membership across particle physics later this decade that makes **decisions on the US accelerator-based program** at the time when major decisions concerning an off-shore Higgs factory are expected, and/or significant adjustments within the accelerator-based R&D portfolio are likely to be needed. A plan for the Fermilab accelerator complex consistent with the long-term vision in this report should also be reviewed.

The panel would consider the following:

1. The level and nature of **US contribution in a specific Higgs factory** including an evaluation of the associated schedule, budget, and risks once crucial information becomes available.
2. Mid- and large-scale **test and demonstrator facilities** in the accelerator and collider R&D portfolios.
3. A plan for the evolution of the **Fermilab accelerator complex** consistent with the longterm vision in this report, which may commence construction in the event of a more favorable budget situation.

2.3 The Path to a 10 TeV pCM

Realization of a future collider will require resources at a global scale and will be built through a world-wide collaborative effort where decisions will be taken collectively from the outset by the partners. This differs from current and past international projects in particle physics, where individual laboratories started projects that were later joined by other laboratories. The proposed program aligns with **the long-term ambition of hosting a major international collider facility in the US, leading the global effort** to understand the fundamental nature of the universe.

...

In particular, a muon collider presents an attractive option both for technological innovation and for bringing energy frontier colliders back to the US. The footprint of **a 10 TeV pCM muon collider is almost exactly the size of the Fermilab campus**. A muon collider would rely on a powerful multi-megawatt proton driver delivering very intense and short beam pulses to a target, resulting in the production of pions, which in turn decay into muons. This cloud of muons needs to be captured and cooled before the bulk of the muons have decayed. Once cooled into a beam, fast acceleration is required to further suppress decay losses.

...

Although **we do not know if a muon collider is ultimately feasible**, the road toward it leads from current Fermilab strengths and capabilities to **a series of proton beam improvements and neutrino beam facilities**, each producing world-class science while performing critical R&D towards a muon collider. At the end of the path is an unparalleled global facility on US soil. **This is our Muon Shot.**

2.4 Stewardship of Key Infrastructure and Expertise

Successful completion of the recommended major projects depends on critical US infrastructure (section 6.6), including particular research sites and facilities. **DOE National Laboratories** are critical research infrastructure that must be maintained and enhanced based on the needs of the particle physics community. This is **particularly true for Fermilab** as the only dedicated US laboratory for particle physics. The **South Pole**, a unique site that enables the world-leading science of CMB-S4 and IceCube-Gen2, must be maintained as a premier site of science to allow continued US leadership in these areas. **SURF**, a deep underground research laboratory supported by the South Dakota Science and Technology Authority, private foundation funds, and DOE, is a critical addition to the suite of US research infrastructure, providing new space and essential infrastructure for DUNE and potentially a G3 dark matter experiment.

In other cases, the infrastructure is technological and intellectual. The **GARD** program is critical in supporting a broad range of accelerator science and technology (AS&T) for DOE's Office of Science, separate from the targeted R&D toward future colliders. Along with NSF-funded fundamental accelerator science, GARD supports a broad workforce of essential accelerator expertise. The program also provides stewardship of AS&T for DOE's Office of Science. This program and the balance across the different research thrusts should be reviewed regularly to ensure alignment with the goals in particle physics. Reviews should be conducted by broad teams, not only specialists.

2.5 International and Inter-Agency Partnerships

In the case of the Higgs factory, crucial decisions must be made in consultation with potential international partners. The FCC-ee feasibility study is expected to be completed by 2025 and will be followed by a European Strategy Group update and a CERN council decision on the 2028 timescale. The ILC design is technically ready and awaiting a formulation as a global project. **A dedicated panel should review the plan for a specific Higgs factory once it is deemed feasible and well-defined;** evaluate the schedule, budget and risks of US participation; and give recommendations to the US funding agencies later this decade (Recommendation 6). When a clear choice for a specific Higgs factory emerges, US efforts will focus on that project, and R&D related to other Higgs factory projects would ramp down.

Parallel to the R&D for a Higgs factory, **the US R&D effort should develop a 10 TeV pCM collider (design and technology)**, such as a muon collider, a proton collider, or possibly an electron-positron collider based on wakefield technology. The US should participate in the International Muon Collider Collaboration (IMCC) and take a leading role in defining a reference design. We note that there are many synergies between muon and proton colliders, especially in the area of development of high-field magnets. R&D efforts in the next 5-year timescale will define the scope of test facilities for later in the decade, paving the way for initiating **demonstrator facilities within a 10-year timescale** (Recommendation 6).

Less Favorable Budget Scenario

In this scenario, we would aim for a program that covers most areas of particle physics for the next 10 years, maintaining continuity and exploiting the ongoing projects in Recommendation 1 as our highest priority. The agencies should launch the same major initiatives as outlined in Recommendation 2, some of them with significantly reduced scope:

- a. **CMB-S4** without reduction in scope.
- b. **DUNE Third Far Detector (FD3)**, but **defer ACE-MIRT** and the More Capable Near Detector (**MCND**).
- c. Contribution to an **off-shore Higgs factory** delayed and at **a reduced level**.
- d. Reduced participation in an **off-shore G3 dark matter experiment** and **no SURF expansion**.
- e. **IceCube-Gen2** without reduction in scope.

Less Favorable Budget Scenario

The rationale for this prioritization is given in section 8.3. Recommendations 3 and 4 are crucial for maintaining the health and balance of the field. While these recommendations still apply, they receive reduced support in scenarios between the baseline and less favorable conditions. Reductions to all items in these two recommendations should be proportionate. Research must be supported at least at the current level. Recommendation 5 is deemed a high priority and is supported in all scenarios. Recommendation 6 applies in all scenarios.

This less favorable scenario will lead to **a loss of US leadership** in many areas, especially the science of the G3 dark matter experiment, and will damage our reputation as a reliable international host for DUNE and as a partner for a Higgs factory. We still make investments in the future, but at a significantly reduced level for small-scale experiments, including ASTAE, theory, computing, instrumentation, and collider R&D. In this scenario, it would be increasingly difficult to maintain US competitiveness as an international partner in accelerator technology. See section 8.3 for more details.

More Favorable Budget Scenario

In a budget outlook more favorable than the baseline budget scenario, we urge the funding agencies to support additional scientific opportunities. Even a small increase in the overall budget enables a large return on the investment, serving as a catalyst to accelerate scientific discovery and to unlock new pathways of inquiry. The opportunities include R&D, small projects, and the construction of advanced detectors for flagship projects in the US. They are listed below in four categories from small to large in budget size:

a. R&D

- i. Increase investment in **detector R&D** targeted toward future collider concepts for a Higgs factory and 10 TeV pCM collider in order to accelerate US leadership in this area.
- ii. Pursue an expanded DOE **AS&T** initiative to develop foundational technologies for particle physics that can benefit applications across science, medicine, security, and industry,
- iii. Pursue **broad accelerator science and technology development** at both DOE and NSF, including partnerships modeled on the plasma science partnership.

b. Small Projects

Expand the portfolio of agile experiments to pursue new science, enable discovery across the portfolio of particle physics, and provide significant training and leadership opportunities for early career scientists.

More Favorable Budget Scenario

c. Medium Projects

- i. **Initiate construction of Spec-S5** as the world-leading study of cosmic evolution, with applications to neutrinos and dark matter, once its design matures.
- ii. Initiate construction of an **advanced fourth far detector (FD4) for DUNE** that will expand its neutrino oscillation physics and broaden its science program.
- iii. Initiate construction of **a second G3 dark matter experiment** to maximize discovery potential when combined with the first one.

d. Large Projects

Evolve the infrastructure of the Fermilab accelerator complex to support a future 10 TeV pCM collider as a global facility. A positive review of the design by a targeted panel may expedite its execution (Recommendation 6).

Difficult Choices

Figure 2 – Construction in Various Budget Scenarios

Index: N: No Y: Yes R&D: Recommend R&D but no funding for project C: Conditional yes based on review P: Primary S: Secondary

Delayed: Recommend construction but delayed to the next decade

Can be considered as part of ASTAE with reduced scope

US Construction Cost >\$3B

Scenarios	Less	Baseline	More	Science Drivers						
				Neutrinos	Higgs Boson	Dark Matter	Cosmic Evolution	Direct Evidence	Quantum Imprints	Astronomy & Astrophysics
on-shore Higgs factory	N	N	N		P	S		P	P	

\$1-3B

off-shore Higgs factory	Delayed	Y	Y		P	S		P	P	
ACE-BR	R&D	R&D	C	P				P	P	

\$400-1000M

CMB-S4	Y	Y	Y	S		S	P			P
Spec-S5	R&D	R&D	Y	S		S	P			P

\$100-400M

IceCube-Gen2	Y	Y	Y	P		S				P
G3 Dark Matter 1	Y	Y	Y	S		P				
DUNE FD3	Y	Y	Y	P				S	S	S
test facilities & demonstrator	C	C	C		P	P		P	P	
ACE-MIRT	R&D	Y	Y	P						
DUNE FD4	R&D	R&D	Y	P				S	S	S
G3 Dark Matter 2	N	N	Y	S		P				
Mu2e-II	R&D	R&D	R&D						P	
srEDM	N	N	N						P	

\$60-100M

SURF Expansion	N	Y	Y	P		P				
DUNE MCND	N	Y	Y	P				S	S	
MATHUSLA #	N	N	N			P		P		
FPF #	N	N	N	P		P		P		

Decadal Overview of Future Large-Scale Projects		
Frontier/Decade	2025 - 2035	2035 -2045
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		Higgs Factory
Neutrino Frontier	LBNF/DUNE Phase I & PIP- II	DUNE Phase II (incl. proton injector)
Cosmic Frontier	Cosmic Microwave Background - S4 Spectroscopic Survey - S5*	Next Gen. Grav. Wave Observatory* Line Intensity Mapping*
	Multi-Scale Dark Matter Program (incl. Gen-3 WIMP searches)	
Rare Process Frontier		Advanced Muon Facility

Table 1-1. *An overview, binned by decade, of future large-scale projects or programs (total projected costs of \$500M or larger) endorsed by one or more of the Snowmass Frontiers to address the essential scientific goals of the next two decades. This table is not a timeline, rather large projects are listed by the decade in which the preponderance of their activity is projected to occur. Projects may start sooner than indicated or may take longer to complete, as described in the frontier reports. Projects were not prioritized, nor examined in the context of budgetary scenarios. In the observational Cosmic program, project funding may come from sources other than HEP, as denoted by an asterisk.*

 **Recommended**

 **R&D**


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 **R&D**





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 **R&D**






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 **Recommended**

 **R&D**

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✓ Recommended

✓ R&D








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 **Recommended**

 **R&D**









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Table 1-1. An overview, binned by decade, of future large-scale projects or programs (total projected costs of \$500M or larger) endorsed by one or more of the Snowmass Frontiers to address the essential scientific goals of the next two decades. This table is not a timeline, rather large projects are listed by the decade in which the preponderance of their activity is projected to occur. Projects may start sooner than indicated or may take longer to complete, as described in the frontier reports. Projects were not prioritized, nor examined in the context of budgetary scenarios. In the observational Cosmic program, project funding may come from sources other than HEP, as denoted by an asterisk.

 **Recommended**

 **R&D**










Decadal Overview of Future Large-Scale Projects		
Frontier/Decade	2025 - 2035	2035 -2045
Energy Frontier	 U.S. Initiative for the Targeted Development of Future Colliders and their Detectors	
		 Higgs Factory
Neutrino Frontier	 LBNF/DUNE Phase I & PIP- II	 DUNE Phase II (incl. proton injector)
Cosmic Frontier	 Cosmic Microwave Background - S4	Next Gen. Grav. Wave Observatory*
	 Spectroscopic Survey - S5*	 Line Intensity Mapping*
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 **Recommended**

 **R&D**

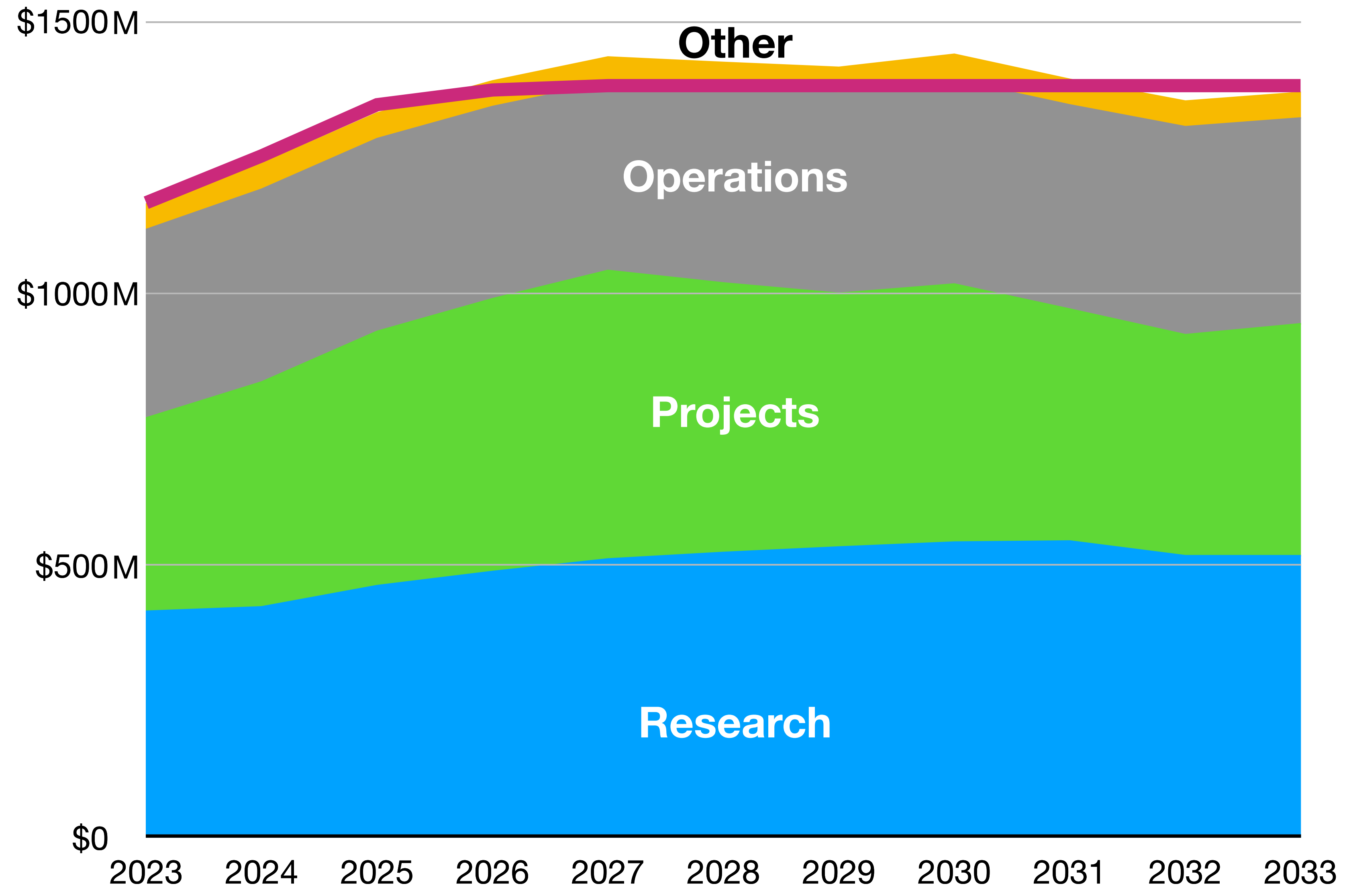
Decadal Overview of Future Large-Scale Projects		
Frontier/Decade	2025 - 2035	2035 -2045
Energy Frontier	✓ U.S. Initiative for the Targeted Development of Future Colliders and their Detectors	
		✓ Higgs Factory
Neutrino Frontier	✓ LBNF/DUNE Phase I & PIP- II	✓ DUNE Phase II (incl. proton injector)
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The particle physics case for studying gravitational waves at all frequencies should be explored by expanded theory support.

✓ Recommended

✓ R&D



Not in the Report

- Energy Frontier
- Fermilab accelerator
- Possible New Projects
- Test Facilities & Demonstrator
- Cosmic Frontier
- Intensity Frontier
- Small Projects Portfolio

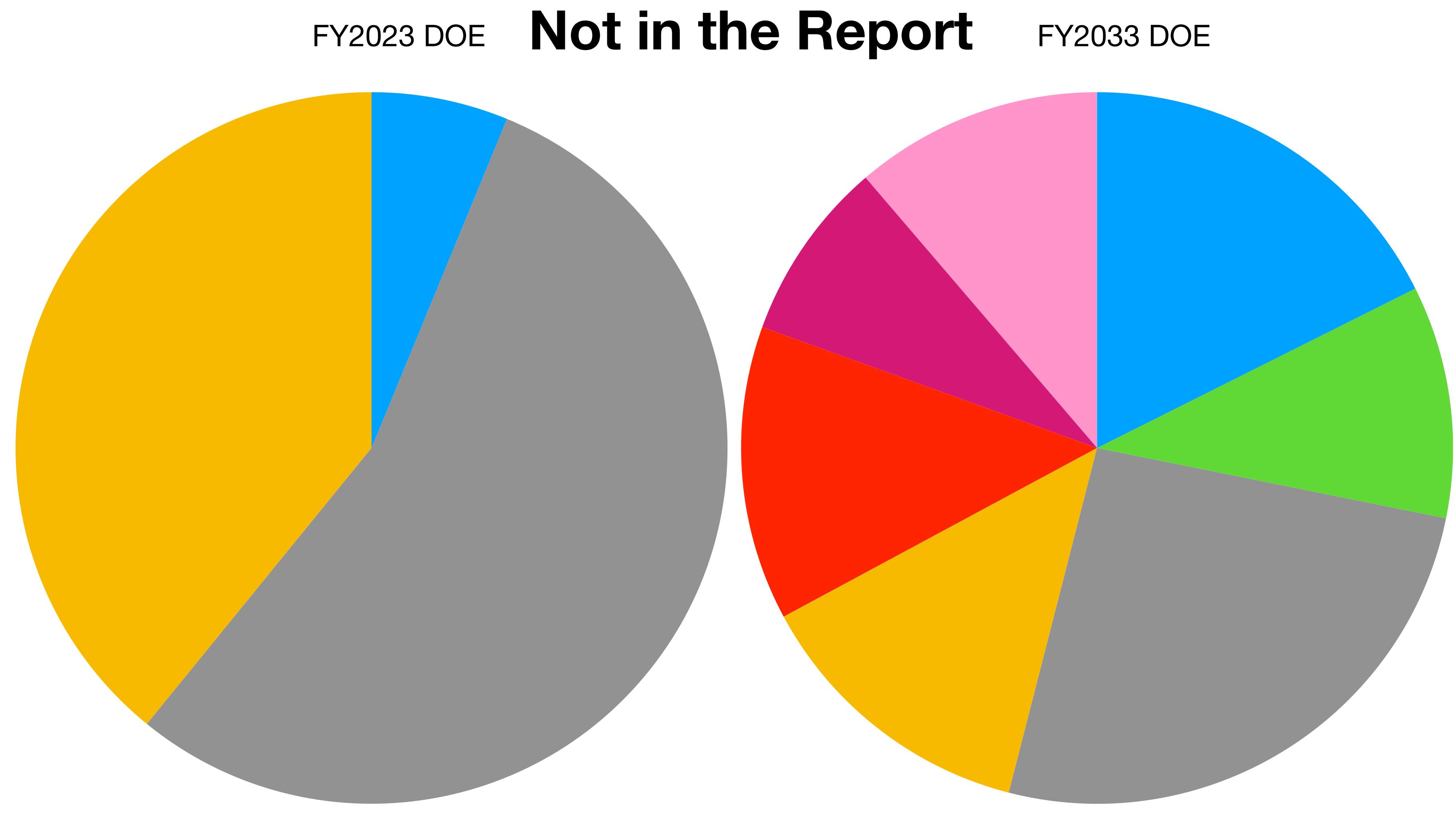


Fig. 3 Composition of DOE Projects in FY2023 (enacted) and FY2033 (recommended) in in our budget exercise. Demonstrator and Small Projects Portfolio are regarded as Projects for this pie chart. ⁴⁹

Area Recommendations

Theory

1. **Increase DOE HEP-funded university-based theory research by \$15 million per year in 2023 dollars (or about 30% of the theory program)**, to propel innovation and ensure international competitiveness. Such an increase would bring theory support back to 2010 levels. Maintain DOE lab-based theory groups as an essential component of the theory community.

ASTAE

2. For the ASTAE program to be agile, we recommend a **broad, predictable, and recurring (preferably annual) call for proposals**. This ensures the flexibility to target emerging opportunities and fields. A program on the scale of **\$35 million per year in 2023 dollars** is needed to ensure a healthy pipeline of projects.
3. To preserve the agility of the ASTAE program, **project management** requirements should be outlined for the portfolio and should be adjusted to be commensurate with the scale of the experiment.
4. A successful ASTAE experiment involves 3 phases: **design, construction, and operations**. A design phase proposal should precede a construction proposal, and construction proposals are considered from projects within the group that have successfully completed their design phase.
5. **The DMNI projects** that have successfully completed their design phase and are ready to be reviewed for construction, **should form the first set of construction proposals for ASTAE**. The corresponding design phase call would be **open to proposals from all areas of particle physics**.

Area Recommendations

Instrumentation

6. **Increase the budget for generic Detector R&D by at least \$4 million per year** in 2023 dollars. This should be supplemented by additional funds for the collider R&D program
7. The detector R&D program should continue to leverage national initiatives such as QIS, microelectronics, and AI/ML.

General Accelerator R&D

8. **Increase annual funding to the General Accelerator R&D program by \$10M per year** in 2023 dollars to ensure US leadership in key areas.
9. Support generic accelerator R&D with the construction of small scale test facilities. Initiate construction of larger test facilities based on project review, and informed by the collider R&D program.

Collider R&D

10. To enable targeted R&D before specific collider projects are established in the US, an investment in **collider detector R&D funding at the level of \$20M per year** and **collider accelerator R&D at the level of \$35M per year** in 2023 dollars is warranted.

Area Recommendations

Facilities and Infrastructure

11. To successfully deliver major initiatives and leading global projects, we recommend that:

- a. National Laboratories and facilities should work with funding agencies to establish and maintain streamlined access policies enabling **efficient remote and on-site collaboration** by international and domestic partners.
- b. National Laboratories should prioritize the **facilitation of procurement processes** and ensure **robust technical support** for experimenters.
- c. National Laboratories and facilities should prioritize the creation and maintenance of a **supportive, inclusive, and welcoming culture**.

12. Form a dedicated task force, to be led by Fermilab with broad community membership. This task force is to be charged with **defining a roadmap for upgrade efforts and delivering a strategic 20-year plan for the Fermilab accelerator complex** within the next five years for consideration (Recommendation 6). Direct task force funding of up to \$10M should be provided.

13. Assess the **Booster synchrotron and related systems for reliability risks** through the first decade of DUNE operation, and take measures to **preemptively address these risks**.

14. Maintaining the capabilities of **NSF's infrastructure at the South Pole**, focused on enabling future world-leading scientific discoveries, is essential. We recommend continued direct coordination and planning between NSF-OPP and the CMB-S4 and IceCube-Gen2 projects, which is of critical importance to the field of particle physics.

Area Recommendations

Software, Computing, and Cyberinfrastructure

16. Resources for national initiatives in **AI/ML, quantum, computing, and microprocessors** should be leveraged and incorporated into research and R&D efforts to maximize the physics reach of the program.
17. Add support for a sustained R&D effort at the level of **\$9M per year in 2023 dollars to adapt software and computing systems to emerging hardware**, incorporate other advances in computing technologies, and fund directed efforts to transition those developments into systems used for operations of experiments and facilities.
18. Through targeted investments at the level of **\$8M per year in 2023 dollars**, ensure sustained support for key **cyberinfrastructure** components. This includes widely-used software packages, simulation tools, information resources such as the Particle Data Group and INSPIRE, as well as the shared infrastructure for preservation, dissemination, and analysis of the unique data collected by various experiments and surveys in order to realize their full scientific impact.
19. **Research software engineers and other professionals at universities and labs** are key to realizing the vision of the field and are critical for maintaining a technologically advanced workforce. We recommend that the funding agencies embrace these roles as a critical component of the workforce when investing in software, computing, and cyberinfrastructure.

Sustainability

20. HEPAP, potentially in collaboration with international partners, should conduct a dedicated study aiming at **developing a sustainability strategy for particle physics**.

Acknowledgements

We thank members of the cost subcommittee for their timely and hard work, in particular its chair, Jay Marx. We also thank all the national laboratories that made their staff available for this important task. We thank people at funding agencies for providing us all necessary information and support throughout the process. We thank our peer reviewers for giving us constructive feedback under a tight deadline. We thank Lawrence Berkeley National Laboratory, Fermilab, Argonne National Laboratory, Brookhaven National Laboratory, SLAC National Laboratory, Virginia Tech University, and University of Texas Austin for hosting the town halls. We thank James Dawson and Marty Hanna for professional editing. We thank Michael Branigan, Brad Nagle, Olena Shmahalo and Abigail Malate for providing beautiful graphics and layout. We thank the Yale Physics Department for supporting the development of the website. We thank Kerri Fomby, Jody Crisp, and Taylor Pitchford at ORISE and Stephany Tone at LBNL for logistical support. We thank our families for supporting us during this year-long process. And most importantly, **we thank APS/DPF for organizing the Snowmass Community Study, and all members of our community for their bold and creative vision as well as their input to the process.**



Pathways to Innovation and Discovery in Particle Physics

Report of the Particle Physics Project Prioritization Panel 2023

